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Description of document: **US Air Force Reserve Operations Plan Number 355-10 – Employment of USAF Resources in Civil Disturbances, Nickname: "GARDEN PLOT," 15-November-1968**

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Note: The DoD Civil Disturbance Plan, nicknamed "GARDEN PLOT", was superseded after the events of September 11, 2001. The replacement to Garden Plot is Concept Plan (CONPLAN) 2502, also confusingly known as CONPLAN 3502, and is the responsibility of U. S. Northern Command. It may be requested under FOIA by writing to:

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See following page for other available GARDEN PLOT documents.

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**Four GARDEN PLOT-related documents are available from governmentattic.org:**

1. US Department of the Army Civil Disturbance Plan “GARDEN PLOT” 10-September-1968 — available here:  
[DA-CivilDisturbPlanGardenPlot\\_1968.pdf](#)
2. US Air Force (USAF) Reserve Operations Plan Number 355-10 – Employment of USAF Resources in Civil Disturbances, Nickname: GARDEN PLOT, 15-November-1968 – available here: **(This document)**
3. US Department of the Army Civil Disturbance Plan “GARDEN PLOT” prepared for the Department of Defense (DoD), 3 August 1978 – available here:  
[ArmyCivilDisturbPlanGardenPlot\\_1978.pdf](#)
4. US Department of the Army Department of Defense (DoD) Civil Disturbance Plan, “GARDEN PLOT,” 15 February 1991 – available here:  
[USArmyCivilDisturbPlanGardenPlot\\_1991.pdf](#)

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**AIR FORCE RESERVE  
OPERATIONS PLAN- 355-10**

I-10



Installation 1 to AFRES History  
for August 1968 - June 1969

EXHIBIT #32

**NICKNAME**

**' GARDEN PLOT '**

**DIRECTORATE OF PLANS  
DEPUTY CHIEF OF STAFF, PLANS**

**ROBINS AIR FORCE BASE, GEORGIA 31093**

5

Headquarters AFRES  
Robins AFB, GA 31093  
15 November 1968

FOREWORD

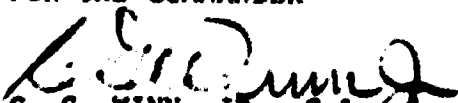
Civil disturbances are a possibility in many localities in the United States. Some may be of such proportions and violence as to require the State Governor to request that Federal troops be used to bring the situation under control and to restore law and order. Others may not be of such seriousness as to warrant the use of troops, but are serious enough to cause local civil authorities to request local military commanders for assistance and support.

This plan is issued in support of USAF OPlan 355-10, GARDEN PLOT, and provides basic guidance for the development of plans/procedures required at all levels for Air Force Reserve support if military civil disturbance control forces are employed. It also provides guidance and direction regarding actions AFRES base commanders are authorized to take when requests for assistance are received from local civil authorities in civil disturbance situations where military forces are not used.

Although this plan covers only these two basic conditions, it does not in any way preclude an Air Force commander from using his forces to protect his installation or other Federal property when endangered by group acts of unlawful violence and disorder. This subject is covered in AFRES base plans number 355-11, which are complimentary to this plan.

Your recommendations for improvement in the guidance provided by this plan are solicited and should be submitted to the Director of Plans (AFRXPL), DCS/Plans, HQ AFRES.

FOR THE COMMANDER

  
C. G. WINN, JR., Colonel, USAF  
Deputy Chief of Staff, Plans

Headquarters AFRES  
Robins AFB, GA 31093  
15 November 1968

PREFACE

1. The long title of this plan is "AFRES Operations Plan Number 355-10 - Employment of USAF Resources in Civil Disturbances." The nickname GARDEN PLOT, is used by all commands and services in referring to this subject.
2. This document is designated "FOR OFFICIAL USE ONLY" and will be handled in accordance with AFR 11-30. All persons having access to this document are cautioned that it is neither to be publicly released nor handled indiscriminately.
3. The provisions of this plan are applicable only to the Continental United States. Guidance on the use of military resources in civil disturbance control operations in Alaska, Hawaii, the Commonwealth of Puerto Rico, and the territories and possessions of the United States is a responsibility of the commander of the unified command for the area involved.
4. Commanders of all tasked organizations are authorized to reproduce this plan or to extract and reproduce all portions which are essential and necessary for planning and operational purposes.
5. Twelve copies of AFRR supporting plans or supplements will be distributed to HQ AFRES (AFRXPL) within 30 days after receipt of this plan. Distribution to other agencies will be as prescribed by AFRES Regulation 28-1.
6. The provisions of this plan supersede all previous directives on the subject of planning for the control of civil disturbances, other than on or at an AFRES base. This specifically includes all reference to joint (with Army) planning for CREDIBLE ALPHA. It does not supersede instructions concerning planning in accordance with AFR 355-11 or with those regarding airlift operations.

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AFRES Operation Plan 355-10

"GARDEN PLOT"

REFERENCES:

AFR 355-11, Enforcement of Order at AF Installations, Control of Civil Disturbances, and Support of Disaster Relief Operations

AFM 11-1 - Air Force Glossary of Standardized Terms and Definitions

AFM 55-11 - The Air Force Operational Reporting System and AFRES Supplements thereto

AFM 355-1 - Disaster Preparedness Planning and Operations

AFRES Operation Plan 355 - Disaster Preparedness

Task Force "Packet" Plans, developed by the Army Task Force Commander for the control of possible civil disturbances in the objective areas listed herein.

EXPLANATION OF TERMS USED:

Air Force Installation. Includes all major active Air Force, Air National Guard, and Air Force Reserve bases.

Civil Disturbances. Riots, acts of violence, insurrections, unlawful obstructions or assemblages, or other disorders, prejudicial to public law and order. The term civil disturbance includes all domestic conditions requiring the use of Federal armed forces pursuant to the provisions of Chapter 15, Title 10, United States Code.

Continental United States (CONUS). U.S. territory including the adjacent territorial waters located within the North American continent between Canada and Mexico (i.e., the 48 contiguous States and the District of Columbia).

Direction. The authority necessary to assign tasks and missions, to designate objectives, and to coordinate and control the employment of resources in providing support in civil disturbance control operations.

Federal Property. That property which is owned, leased, possessed, or occupied by the Federal Government.

Ground Forces. Those military forces organized, trained, and equipped for use in civil disturbance control



operations at or near the scene of a disturbance and including assigned support personnel.

**Military Resources.** Includes military and civilian personnel, facilities, equipment, and supplies under the control of the military departments and the National Guard and Reserve components.

**Objective Areas.** Those areas specified by the Presidential Proclamation and Executive Order in which the Secretary of Defense has been directed to restore law and order. The areas specified by the Proclamation and Executive Order may be further defined by the Letter of Instruction issued to Task Force Commanders by the Chief of Staff, U.S. Army. In those cases where a Presidential Proclamation and Executive Order have not been issued (e.g., the protection of Federal property), the objective area will be specified in the Letter of Instruction to Task Force Commanders.

#### TASK ORGANIZATIONS:

Headquarters, Air Force Reserve

Headquarters, Air Force Reserve Regions

Air Force Reserve Wings (MAW and TAW)

Air Force Reserve Detached Groups (MAG and TAG)

Air Force Reserve Bases

#### 1. SITUATION:

The primary responsibility for maintenance of public law and order, enforcement of the law, and the protection of civil rights of individuals rests with state and local civil authorities. However, civil disturbances may threaten or erupt at any time in the CONUS and grow to such proportions as to require the use of Federal military forces to bring the situation under control.

In such cases, the employment of military force will normally be predicated upon the issuance of a Presidential Executive Order or Presidential directive authorizing and directing the Secretary of Defense to provide for the restoration of law and order in a specific state and/or municipality. Exceptions to this condition will be limited to those cases of a sudden and unexpected civil disturbance which endangers life or Federal property or disrupts the normal processes of Government, and which require that immediate military action be taken to protect life and Federal property or to prevent the disruption of Federal activities.

In other cases, civil disturbances may threaten or erupt in local areas and yet not be of such seriousness as to warrant the use of Federal military forces. Under such circumstances, local civil authorities may request military commanders for the use of military personnel or equipment, the use of facilities for support operations, or for assistance in fighting fires in the disturbance area. Such assistance will be provided only as authorized by Annex W.

a. Dissident Elements. See Annex A.

b. Friendly Forces:

(1) U.S. Attorney General. Receives and coordinates preliminary requests from states for intervention with Federal armed forces in cases of civil disturbances.

(2) Department of the Army. The Secretary of Defense has designated the Secretary of the Army the Executive Agent for the Department of Defense (DOD) in all matters pertaining to the planning for, and the deployment and employment of military resources in the event of civil disturbances. The DOD Executive Agent has been delegated, until further notice, ~~and~~ all of the authority which may be delegated to the Secretary of Defense by the President by Executive or other order issued for the purpose of exercising the authority vested in the President by Chapter 15 of Title 10, United States Code.

(3) Military Traffic Management and Terminal Service. Arranges for commercial surface transportation within the CONUS, as required, to support operations of civil disturbance control forces.

(4) Defense Communications Agency. Makes resources available, as required, to support operations of civil disturbance control forces.

(5) National Guard Bureau:

(a) Provides guidance and assistance as required to call into active Federal service Air National Guard (ANG) units and members for employment in civil disturbance control operations.

(b) Authorizes voluntary active duty for ANG members when required.

(6) CONUS Army Area Commanders. Prepare and coordinate objective area civil disturbance control packet plans with State Adjutants General.

c. Assumptions:

(1) Civil disturbances requiring intervention with military forces may occur simultaneously in several different geographical areas.

(2) Civil disturbances will normally develop over a period of time which permits a progressive state of alert and the taking of preliminary and precautionary measures. Situations can arise, however, which could require the immediate dispatch of military forces without progressive alerting.

(3) A Presidential Executive Order will authorize and direct the Secretary of Defense to use the Armed Forces of the United States to restore law and order. It will also authorize the Secretary of Defense

to call Army and Air National Guard and to order the Army and Air Force Reserve into active Federal service and use them, as necessary, to restore law and order.

(4) The Secretary of the Army, as the DOD Executive Agent, will call into active Federal service the Army National Guard, and those units and members of the Air National Guard designated by the Secretary of the Air Force as required to support civil disturbance control operations.

(5) Legislative authority will be available, to enable the Secretary of the Air Force to order units of the Air Force Reserve (AFRES) to active duty, as required, to support civil disturbance control operations.

(6) The Chief of Staff, USAF (CSAF) will direct the employment of USAF resources in civil disturbance control operations for the Secretary of the Air Force.

(7) After receipt of a warning that troops may be employed in a civil disturbance, 24-hours or less will be available to determine those ANG and AFRES units and members which should be called/ordered initially into active Federal service.

(8) The employment of military forces in civil disturbance situations will normally be of short duration, i.e., 30 days or less, and the size of the force employed will be determined by the scope and violence of the disorders.

(9) Local civil authorities may request assistance from Air Force commanders in those cases where civil disturbances are not of such seriousness as to warrant the use of military forces by the President.

2. MISSION. To provide AFRES support and assistance, as required, to:

a. The Chief of Staff, Air Force:

(1) For the airlift of civil disturbance control ground forces to and from objective areas.

(2) For arial supply and resupply.

(3) To insure that he is alerted to the fact that a key military or industrial facility, in which the Air Force has an interest, is threatened by a civil disturbance.

(4) For other tasks within AFRES capabilities as may be directed.

b. The Task Force Commander, in support of his conduct of civil disturbance control operations within an objective area associated with an AFRES base.

c. Local Civil Authorities, as authorized by Annex W.

### **3. EXECUTION:**

#### **a. Concept of Operations:**

(1) See Annex B, Concept of Operations, for the employment of AFRES resources in support of civil disturbance control operations.

(2) See Annex W, Assistance to Civil Authorities, for direction on the provision of Air Force resources to assist local civil authorities when civil disturbance control forces are not employed.

#### **b. Issues of Subordinate Organizations:**

##### **(1) Air Force Reserve Regions:**

(a) Monitor plans and preparedness of AFRES installations and AF Reserve units in the region's geographic area of responsibility to execute the tasks assigned under this plan.

(b) Provide necessary guidance, support, and assistance to subordinate installations/units.

##### **(2) Military/Tactical Airlift Wings, Detached Groups, and Subordinate Units:**

(a) Provide airlift resources and other support in accordance with the annexes to this plan.

(b) As applicable, assist AFRES bases in providing support for the deployment/redeployment of civil disturbance control forces and equipment when designated as on-load or off-load bases.

(c) Provide, when directed by this headquarters, a liaison officer(s) at ALCE locations where Air Force Reserve crews are involved.

##### **(3) Units Operating AFRES Bases:**

(a) Accomplish those tasks outlined in 3b(2) above.

(b) Be prepared, to the fullest extent possible, to support GARDEN PLOT airlift forces transiting, loading, or off-loading at that base.

(c) Be prepared to provide all possible support and assistance to the USAF Liaison Officer assigned to the Army Task Force operating in the vicinity; personnel of the ALCE; and, if Reserve aircrews are involved, the AFRES Liaison Officer(s).

(d) Be prepared to provide, to the limits of their existing capabilities, support for civil disturbance control task forces (including equipment) being deployed or redeployed to their installations as an on-load or off-load base.

(e) Be prepared, to the limits of their existing capabilities and facilities, to support a civil disturbance control task force by the size specified in the GARDEN PLOT plan, issued by the responsible Army Task Force Commanders applying to the objective areas shown in Appendix I, Annex B.

(f) Prepare, by means of briefings, published directives, training assemblies, etc., to expedite compliance with an order/call into active Federal service issued in accordance with Annex G.

(g) Insure that action on requests received from local civil authorities for the use of military personnel, or the loan of Air Force materiel is consistent with the guidance provided by Annex W, and is reported in accordance with Annex X.

(h) Establish procedures to insure that whenever the base or a key military or industrial facility in that base's geographical area of responsibility, in which the USAF has an interest, is threatened by a civil disturbance, an OPREP-3 report is submitted in accordance with Annex X.

c. Tasks of Friendly Forces. All Major Commands:

When directed by CSAF, deploy security police forces to AFRES bases for the purpose of assisting in the protection of Air Force installation resources, facilities, and personnel to insure the uninterrupted and successful accomplishment of the Air Force mission (see annex O).

d. Coordinating Instructions:

(1) The provisions of Annex W, Assistance to Civil Authorities, and so much of Annex X, Reporting, as applies to reporting key facilities threatened by civil disturbances, are directive on a continuing basis.

(2) All other provisions of this plan are effective immediately for planning purposes. Upon employment of airlift in support of civil disturbance control operations, this plan will become AFRES OPOD 355-10. It will revert to an OPlan designation upon termination of civil disturbance control operations.

(3) All messages/correspondence pertaining to the execution of this plan will be prefaced by the nickname GARDEN PLOT.

(4) AFRES Liaison Officers at ALCE locations are authorized to communicate directly with USAF installation commanders, the USAF Liaison Officer on the Task Force Commander's staff, and the AFRES Command Post, as necessary.

(5) Direct communications and coordination is authorized between AFRRs, AFRES bases, and Army planning elements.

4. LOGISTICS AND PERSONNEL:

- a. Airlift Operations: See Annex C.
- b. Logistics: See Annex E.
- c. Medical: See Annex F.
- d. Personnel: See Annex G.
- e. Security Police: See Annex O.
- f. Civil Engineering: See Annex S.

5. COMMAND AND CONTROL:

a. Command:

(1) The Chief of Staff, U.S. Army, acting for the DOD Executive Agent:

(a) Tasks all military services and DOD components for resources required for civil disturbance control operations.

(b) Provides the DOD focal point and coordinating authority for civil disturbance control matters.

(c) Exercises direction of those forces assigned or committed to him by the military departments for employment during civil disturbance control operations.

(d) Designates Task Force Commander(s) who will exercise operational control over all military resources assigned for employment in civil disturbance control operations in the objective area.

(2) The Chief of Staff, U.S. Air Force, acting for the Secretary of the Air Force:

(a) Directs the employment of military resources of the USAF, consistent with defense priorities, in civil disturbance control operations.

(b) Exercises direction and coordinating authority over all DOD military and commercial obligated airlift resources used in connection with civil disturbance airlift requirements.

(3) The Commander, AFRES, when providing volunteer aircrews and aircraft to be applied against civil disturbance airlift requirements, will affect mutually agreeable arrangements with MAC/TAC as the employing commands for the passing of operational control.

b. Communications: See Annex D.

c. Reports: See Annex X.

**Annexes:**

- A - Counterintelligence
- B - Concept of Operations
- C - Airlift Operations
- D - Communications-Electronics
- E - Logistics
- F - Medical
- G - Personnel
- I - Information
- N - Comptroller
- O - Security Police
- P - Judge Advocate General
- S - Civil Engineering
- W - Assistance to Civil Authorities
- X - Reporting
- Z - Distribution

ANNEX A

COUNTERINTELLIGENCE

REFERENCES:

AFR 205-57 and AFRES Sup 1.

EXPLANATION OF TERMS USED: See Basic Plan.

TASK ORGANIZATIONS:

Each AFRES Commander

All AFRES Personnel, Military and Civilian

1. SITUATION:

a. Civil disturbances which are beyond the control of local or state authorities have generally been a summer phenomenon, probably because hot weather is particularly unsettling in crowded urban centers. But the riots, looting, and arson incidents that occurred in Washington, D.C., and several other cities following the assassination of Martin Luther King, Jr., on 4 April 1968, revealed that serious civil disturbances may occur during other seasons of the year.

b. Dissatisfaction with national policy manifested in the anti-draft and anti-Vietnam demonstrations, environmental conditions particularly in congested urban areas, and resistance by certain elements of the population to the lawful exercise of rights by others, may evoke steadily deteriorating situations and trends leading to demonstrations and violent attacks on the social order. Further, subversive and conspiratorial groups may create or worsen such situations.

c. Radical anti-war critics have engaged in acts of civil disobedience against the military forces and the Selective Service System. Demonstrations designed to impede operations have been staged at the gates of military installations, at ROTC detachments, at plants producing military equipment, at entrances to the Pentagon, other military headquarters, and Selective Service Centers.

d. It is reasonable to assume that dissident groups may have access to relatively large quantities of weapons and explosives. Other potential weapons, such as rocks and bottles are readily at hand and weapons such as "Molotov Cocktails" may easily be made and used.



### 3. CONCEPT OF OPERATIONS:

#### a. Operations of Friendly Forces:

(1) The Federal Bureau of Investigation (FBI) is the executive agency in the CONUS for reporting information pertaining to the threat of civil disturbances and on the influence and involvement of communist, other subversive and radical elements within the organized anti-Vietnam protest movement, and anti-draft activities. Reports of that agency are provided on a timely and continuing basis to the Directorate of Special Investigations (IG), USAF and its field offices.

(2) The Office of Special Investigations (OSI), Directorate of Special Investigations, HQ USAF, provides available information relating to threatened or actual demonstrations, riots, and other forms of civil disobedience and situations which could reach such proportions as to require the use of military forces under current statutes. This includes reports and analyses of plans, preparations and any buildup of conditions which could lead to civil disturbances. OSI will not duplicate national press, radio, and other public media which usually provides extensive, rapid, and reasonably accurate information concerning serious outbreaks of civil disorders. It will, however, provide supplemental coverage and any assessments and briefings which may be required to interpret the significance of situations, trends, and developments with particular reference to APRES support responsibilities.

#### b. Counterintelligence Information. Counterintelligence reports will provide information regarding:

(1) Significant situations, patterns, and trends relating to the threat of civil disturbances, including plans, operations, deployment, tactics, techniques, and capabilities of individuals, groups, and organizations which are attempting to impair U.S. military capabilities through demonstrations, civil disobedience, and other disruptive operations.

(2) Civil disturbances affecting military installations or of sufficient magnitude to indicate possible employment of federal troops to preserve or restore order.

(3) Indicators of violence and disturbances as reflected by increased activities, propaganda, reports and rumors of violence, presence of instigators and militant leaders and cadres, sales of weapons and identifiable tensions.

(4) Indications of planned demonstrations, disruptions, or sabotage at designated on-load, transit, or off-load airfields which might interfere with USAF aircraft or aircrews, and other U.S. Air Force support

operations. Report any recent demonstrations, disturbances, or sabotage incidents at such airfields or facilities.

c. Tasks:

(1) All AFRES commanders will assure that the initial, and annual, indoctrination of personnel in accordance with AFR 205-57 relates to the perils from civil disturbances by dissident groups as well as to those of sabotage, etc., by foreign agents.

(2) Commanders and supervisors at each AFRES level of command will assure that any and all information, of any of the types in paragraph b above, that comes into their possession is made known to the OSI District or office servicing their area. In this respect, general guidance may be gained from AFR 205-57.

(3) AFRES Base Commanders will:

(a) Identify the OSI office serving the area in which their bases are located. Thereafter the necessary liaison will be established and maintained to:

1. Insure timely receipt of pertinent information as outlined in 3b, above.

2. Arrange for the most expeditious means of reporting information relating to civil disturbances in the manner directed in paragraph 3, AFR 205-57.

(b) Establish procedures for dissemination within their commands, of all relevant counterintelligence information received from the OSI and from higher headquarters. Information collected as in 3c(4) below should not be disseminated prior to evaluation by the OSI, except when its authenticity is unquestioned and the urgency of the situation demands immediate action.

(4) Each AFRES Member (Military and Civilian) will: Notify his commander or supervisor immediately upon becoming aware, other than via news media, of:  
(See paragraph 2, AFR 205-57)

(a) Actions by individuals, groups, or organizations which the member believes may presage any type or degree of civil disturbance or otherwise be contrary to the best interests of the U.S.

(b) Activities, oral statements, or other indications that any AFRES member or his dependents have knowledge of impending civil disturbances, have participated or intend to take part in any such disturbance, demonstration or act of civil disobedience.

4. COMMAND AND CONTROL: Normal.

Headquarters AFRES  
Robins AFB, GA 31093  
15 November 1968

ANNEX B

CONCEPT OF OPERATIONS

REFERENCES: See Basic Plan.

EXPLANATION OF TERMS USED: See Basic Plan.

1. MISSION:

a. Provide AFRES airlift resources for utilization by MAC/TAC to deploy/redeploy civil disturbance control ground forces and for the aerial supply and resupply of such forces in the objective area, or such other special air operations as may be directed by AFAC.

b. To the limit of available AFRES resources, support the Task Force Commander in his conduct of operations to restore law and order in the objective area.

c. Provide, as required, AFRES elements at appropriate echelons of command to plan, coordinate, and execute all phases of AFRES support of civil disturbance control operations.

d. Provide assistance to local civil authorities in accordance with the policies and procedures prescribed by the DOD Executive Agent, as outlined in Annex W.

2. CONCEPT OF OPERATIONS:

a. Planning by Friendly Forces:

(1) The Secretary of the Army, as the DOD Executive Agent, is responsible for:

(a) All matters pertaining to the planning for and the deployment and employment of military resources in civil disturbance control operations.

(b) Calling to active Federal service the Army and Air National Guard units or members as required.

(c) Establishing a Directorate of Civil Disturbance Planning and Operations (DCDPO) with a joint service staff under the Chief of Staff, U.S. Army (CSA).

(2) The Director, CDPO, plans, coordinates, and directs all aspects of the employment of DOD resources in civil disturbance control operations for the CSA, including, but not limited to, the following specific tasks:

(a) Maintaining an around-the-clock civil disturbance operations center to monitor incipient and on-going disturbances.

(b) Exercising through designated Army Task Force Commanders, the direction of military resources committed or assigned for employment in the event of actual or potential civil disturbances within the CONUS. This includes alerting and, if necessary, directing the repositioning of predesignated ground forces and the alerting of the Air Force to the requirement for providing airlift for the deployment of ground forces to objective area.

(c) Providing essential planning, operational and intelligence data to the NMCC and the service command centers on a timely basis.

(d) Establishing Civil Disturbance Readiness Conditions (CIDCONs) to provide an orderly progression from a normal operating posture up to and including the employment of forces in an objective area.

(3) The CG, US Continental Army Command (USCONARC) is responsible for directing the preparation and distribution of Army plans for the employment of military ground forces in the event of civil disturbances in possible objective areas.

(4) MAC and TAC are responsible for the preparation of such operational plans as are required for the conduct of airlift operations required in accordance with USAF OPlan 355-10 for such planning and coordination as necessary for support of their Airlift Control Elements (ALCEs) at all on-load/off-load airfields (military and civil).

**b. Operations by Friendly Forces:**

**(1) Phase I - Deployment:**

(a) In some situations, certain preparatory actions may be possible, such as alerting and repositioning forces, in anticipation of a Presidential directive to commit forces to quell civil disturbances. Under other circumstances, an orderly progression of preparatory actions may not be possible, thus requiring emergency and expedient action. Under either condition, the Director, CDPO, will take the actions necessary to cope with the situation. These actions will include:

1. Keeping the Director of Operations, DCS/P&O, HQ USAF, Fully informed of the situation and of the requirements for airlift and other USAF support.

2. Nominating to the CSA an Army general officer as the Task Force Commander. The Task Force Commander, who will report directly to the Director, CDPO, will exercise operational control over those forces employed in disturbance control operations.

3. Directing the CG USCONARC to provide the following units comprising the Task Force:

a. Immediate Ready Element (IRE) of 150-200 Army personnel capable of being moved on six hours notice.

b. Additional forces to increase the Task Force to 600-800 Army personnel within 24 hours.

c. Follow-on forces on a phased basis as required to quell the disturbance. This is expected to not exceed 25,000 (30,000 for Washington, D.C.) for the largest city.

d. Helicopters, as available, for command/control and medical evacuation.

4. Requesting the Executive Agent to direct the JCS to release to the CSAF USAF forces assigned to the unified/specified commands.

5. Advising the Director of Operations, DCS/P&O, of requirements for Air National Guard units/members to be called to active Federal service for assignment to the Task Force.

(b) Upon receipt of a warning order from the Director, CDPO, the Director of Operations, acting for the CSAF, will:

1. Direct and monitor the actions necessary to reposition and/or employ airlift resources to airlift civil disturbance control forces to and from objective areas in accordance with reaction times established by the Director, CDPO.

2. Determine, in coordination with the Chief, National Guard Bureau, those Air National Guard units to be called into active Federal service.

3. Determine, in coordination with the appropriate Air Staff agencies, those Air Force Reserve units to be ordered to active duty and provide such recommendations to the Secretary of the Air Force.

4. Provide, through the National

Guard Bureau and AFRES airlift resources of the ANG and AFRES on a volunteer basis.

5. Maintain liaison with the Federal Aviation Administration to insure priority movement of aircraft supporting civil disturbance control operations.

(c) Army Task Force Commander:

1. Is designated by a Letter of Instructions issued by the CSA.

2. Assumes operational control over military ground forces assigned for employment in civil disturbance control operations in the objective area.

3. Executes the mission and recommends effective times and dates for return of control to civil authorities.

(d) COMTAC designates and deploys an Air Force Liaison Officer and supporting staff as required with the Army Task Force Headquarters.

(2) Phase II - Employment:

(a) Upon order of the CSA, the Task Force Commander assumes operational control of the military ground forces assigned for employment in the objective area.

(b) During the execution of the mission, requirements for USAF resources (including the Air National Guard and Air Force Reserve) may develop. The Task Force Commander may forward such requirements to the Director, CDPO, who will process the request to the Director of Operations, DCS/P&O, for necessary action. In other instances, the Task Force Commander may request the Air Force Liaison Officer to take the action necessary to provide the required support. In such cases, the Air Force Liaison Officer will action the request to:

1. The Airlift Control Element at the off-load airfield if the request involves the use of airlift forces.

2. The Air Force installation in the objective area if the support requested is of the type normally available at the installation. If the installation cannot provide the support, the HQ USAF Command Post will be notified immediately.

3. The HQ USAF Command Post, if the request is for support, such as serial reconnaissance,

aeromedical evacuation, air weather service or other logistic support not available locally.

**(3) Phase III - Redeployment:**

(a) At an appropriate time the Task Force Commander will recommend to the Director, CDPO, that military operations in the objective area cease and that the civil disturbance control forces be redeployed to their home stations. The Director, CDPO, will provide the Director of Operations, DCS/P&O, the requirements for redeployment of forces from the objective area.

(b) Airlift requirements will be provided in accordance with Annex C.

(c) "Lessons learned" and other reports will be submitted in accordance with Annex X.

**c. Execution:**

(1) Information regarding changes in the Civil Disturbance Readiness Conditions (CIDCON) as received at Headquarters AFRES will be passed to subordinate units by the AFRES Command Post.

(2) When instructions are received to execute the airlift provisions of this OPlan, an implementing order will be issued by the Deputy Chief of Staff, Operations (AFRODC) redesignating AFRES OPlan 355-10 as AFRES Operations Order 355-10. Upon termination of activity, and upon issuance of the appropriate order by AFRODC, this document will revert to its status as an OPlan.

(3) Appendix I, this annex, identifies possible objective areas and those aerodromes most likely to be used in the event forces are deployed to the objective area and Appendix IV, Annex C, identifies on-load/off-load fields for the airlift of forces. (See Annex E, Logistics, for joint service agreements for logistic support.)

(4) Also identified in Appendix I, this annex, are those cities considered by CSA most likely to become objective areas.

(5) Operational reporting will be as prescribed by Annex X, Reports.

**3. ASSISTANCE IN THE PROTECTION OF AFRES BASES:**

a. Specially trained and equipped Security Police are on hand at several Air Force bases. These units are capable of quick-reaction deployment for the emergency support of Air Force bases. If not committed to higher priority tasks, some of these forces will be available to reinforce AFRES base protection forces.

b. When an AFRES base commander becomes aware that an impending, or in-progress civil disturbance threatens his base, he will submit an OPREP-3 report of the situation in accordance with Annex X, Reports. If he has cause to believe that forces available to him are not capable of controlling the dissident forces, that fact will be included in the report.

4. ASSISTANCE TO LOCAL CIVIL AUTHORITIES:

AFRES commanders may receive requests from local civil authorities for military assistance in connection with potential or actual disturbances which are not of such seriousness as to warrant the use of military forces by the President. All such requests from local civil authorities will be handled in accordance with Annex W.

5. COMMAND AND CONTROL:

a. Headquarters Locations:

- (1) HQ AFRES Command Post.
- (2) Task Force Headquarters, as directed by the CSA, in his Letter of Instructions to the Task Force Commander.
- (3) Airlift. (See Annex C.)

b. Command Lines: See Appendix 3, this annex.

APPENDICES:

- 1 - Possible Objective Areas
- 2 - Designation of AFRES Liaison Officer
- 3 - Command Arrangements



APPENDIX I

ANNEX B

POSSIBLE OBJECTIVE AREAS AND RELATED USAF INSTALLATIONS

1. Any Air Force installation (including Air National Guard and Air Force Reserve) could be called upon to provide support for civil disturbance control forces operating in a nearby objective area. For planning purposes, however, possible objective areas have been identified and the USAF installations most likely to be involved have been identified. Although a single installation may be identified with more than one objective area, planning should be based upon the assumption that the installation would be involved in support of only one objective area at any one time.
2. For airlift planning and operations, see Annex C.
3. The table below indicates cities (or metropolitan areas) that are deemed potential objective areas. High priority areas are marked with a 1/ preceding the name. Intermediate priority areas are prefixed with a 2/. The commander of an AFRES base associated with a potential objective area should be aware of Army plans regarding possible GARDEN PLOT operations in that area. If not already cognizant of such plans, he should contact the appropriate AFRR for assistance in obtaining the required information. AFRR commanders may authorize direct communication with the appropriate Army authority at any stage of planning.

FIRST CONUS ARMY AREA

(Note: \* Indicates ANG  
\*\* Indicates AFRES)

<u>AREA</u>	<u>INSTALLATION</u>
Akron, OH	** Youngstown MAP, OH * Mansfield MAP, OH
Albany/Schenectady/Troy, NY	* Schenectady County Apt, NY Griffiss AFB, NY
Atlantic City, NJ	* Atlantic City NAPEC, NJ McGuire AFB, NJ
1/ Baltimore, MD	Andrews AFB, MD Rolling AFB, DC Dover AFB, DE
1/ Boston, MA	L. G. Hanscom Fld, MA Otis AFB, MA
Bridgeport, CT	Westover AFB, MA * Bradley Field, CT

FIRST CONUS ARMY AREA (Cont'd)

<u>AREA</u>	<u>INSTALLATION</u>
Buffalo, NY	Niagara Falls IAP, NY Clarence E. Hancock, NY
Charleston, WV	* Kanawha County Apt, WV
<u>1/</u> Cincinnati, OH	** Clinton County AFB, OH Wright-Patterson AFB, OH
<u>1/</u> Cleveland, OH	** Youngstown MAP, OH Lockbourne AFB, OH
Columbus, OH	Lockbourne AFB, OH Wright-Patterson AFB, OH
<u>2/</u> Dayton, OH	Wright-Patterson AFB, OH
Erie, PA	** Youngstown MAP, OH
Hamilton/Middletown, OH	Wright-Patterson AFB, OH ** Clinton County AFB, OH
Hartford, CT	Westover AFB, MA * Bradley Field, CT
<u>2/</u> Jersey City, NJ	McGuire AFB, NJ
Lima, OH	Lockbourne AFB, OH Wright-Patterson AFB, OH
<u>1/</u> Louisville, KY	* Standiford Fld (Shewmaker ANG), KY
New Haven, CT	** Bakalar AFB, IN
Newport News/Hampton, VA	* Bradley Field, CT
<u>1/</u> Newark, NJ	Langley AFB, VA
<u>1/</u> New York, NY	McGuire AFB, NJ
Norfolk/Portsmouth, VA	Suffolk County AFB, NY McGuire AFB, NY
Norwalk, CT	* Westchester Cy Apt, NY
Paterson/Clifton/Passaic, NJ	Langley AFB, VA
<u>1/</u> Philadelphia, PA	* Westchester Cy Apt, NY McGuire AFB, NJ
<u>1/</u> Pittsburgh, PA	McGuire AFB, NJ ** Willow Grove NAS, PA
	** Greater Pittsburgh AP, PA ** Youngstown MAP, OH

FIRST CONUS ARMY AREA (Cont'd)

<u>AREA</u>	<u>INSTALLATION</u>
Providence/Pawtucket/ Warwick, RI	Otis AFB, MA * Theodore Green Apt, RI
<u>1/</u> Richmond, VA	Richard E. Byrd Flying Field, VA
Rochester, NY	Wingate Falls IAP, NY Clarence E. Hancock, NY
Springfield/Chicopee/ Holyoke, MA/CT	Westover AFB, MA
Stubenville/Wiarton, OH/WV	** Youngstown AFB, OH ** Greater Pittsburgh, PA
Syracuse, NY	Griffiss AFB, NY Clarence E. Hancock, NY
Toledo, OH	Selfridge AFB, MI * Toledo Express Apt, OH
<u>1/</u> Trenton, NJ	McGuire AFB, NJ
<u>1/</u> Washington, DC	Andrews AFB, MD Bolling AFB, DC
Waterbury, CT	* Bradley Field, CT Stewart AFB, NY
<u>1/</u> Wilmington, DE	Dover AFB, DE Andrews AFB, MD McGuire AFB, NJ
Youngstown/Warren, OH	** Youngstown MAP, OH

THIRD CONUS ARMY AREA

<u>1/</u> Atlanta, GA	Robins AFB, GA ** Dobbins AFB, GA
Augusta, GA	Robins AFB, GA * McEntire ANG Base, SC
Birmingham, AL	* Birmingham MAP, AL Columbus AFB, MS
Charleston, SC	Charleston AFB, SC
Charlotte, NC	* Douglas MAP, NC
Chattanooga, TN	Sewart AFB, TN

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(AFRES 355-10)

THIRD CONUS ARMY AREA (Cont'd)

<u>AREA</u>	<u>INSTALLATION</u>
Columbia, SC	* McEntire ANG Base, SC Shaw AFB, SC
Durham, NC	* Douglas MAP, NC Seymour-Johnson AFB, NC
Ft. Lauderdale/Hollywood, FL	Patrick AFB, FL Homestead AFB, FL
<u>2/</u> Greensboro/Winston Salem, High Point, NC	Pope AFB, NC Seymour-Johnson AFB, NC
<u>2/</u> Jackson, MS	* Allen C. Thompson Field, MS * Key Field, MS
<u>2/</u> Jacksonville, FL	* Ineson Apt, FL Moody AFB, GA
<u>1/</u> Memphis, TN	* Memphis MAP, TN Blytheville AFB, AR
<u>1/</u> Miami, FL	Homestead AFB, FL Patrick AFB, FL
Mobile, AL	Brookley AFB, AL
Montgomery, AL	Maxwell AFB, AL
<u>1/</u> Nashville, TN	Sewart AFB, TN
Orlando, FL	McCoy AFB, FL
Pensacola, FL	Eglin AFB, FL
<u>2/</u> Raleigh, NC	Seymour-Johnson AFB, NC
Savannah, GA	* Travis Fld, GA Charleston AFB, SC
Tallahassee, FL	Tyndall AFB, FL Eglin AFB, FL
Tuscaloosa, AL	Columbus AFB, MS Maxwell AFB, AL
<u>1/</u> Tampa/St. Petersburg, FL	MacDill AFB, FL McCoy AFB, FL
West Palm Beach, FL	Patrick AFB, FL Homestead AFB, FL
Wilmington, NC	Myrtle Beach AFB, SC

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FOURTH CONUS ARMY AREA

<u>AREA</u>	<u>INSTALLATION</u>
Albuquerque, NM	Kirtland AFB, NM
Baton Rouge, LA	England AFB, LA
Dallas, TX	Carswell AFB, TX
Houston, TX	** Ellington AFB, TX
Little Rock, AR	Little Rock AFB, AR
New Orleans, LA	Keesler AFB, MS * New Orleans NAS, LA
Oklahoma City, OK	Tinker AFB, OK
Pine Bluff, AR	Little Rock AFB, AR
San Antonio, TX	Randolph AFB, TX Kelly AFB, TX
Shreveport, LA	Barksdale AFB, LA
Tulsa, OK	* Tulsa MAP, OK Tinker AFB, OK
Waco, TX	Bergstrom AFB, TX

FIFTH CONUS ARMY AREA

<u>1/</u> Chicago, IL	Grissom AFB, IN ** Chicago-O'Hare IAP, IL
Denver, CO	Lowry AFB, CO * Buckley ANG Base, CO
Des Moines, IA	* Des Moines MAP, IA
<u>1/</u> Detroit, MI	Selfridge AFB, MI Grissom AFB, IN
Elgin, IL	Chanute AFB, IL ** Gen B. Mitchell Field, WI
Flint, MI	Selfridge AFB, MI Wurtsmith AFB, MI
Fort Wayne, IN	* Baer Field, IN Grissom AFB, IN
<u>1/</u> Gary, IN	** Chicago-O'Hare IAP, IL
Grand Rapids, MI	Selfridge AFB, MI * Kellogg Apt, MI

APP I, ANNEX B  
(AFRES 355-10)

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FIFTH CONUS ARMY AREA (Cont'd)

<u>AREA</u>	<u>INSTALLATION</u>
Indianapolis, IN	Grisson AFB, IN ** Bakalar AFB, IN
Jackson, MI	Selfridge AFB, MI
Kalamazoo, MI	Grisson AFB, IN * Kellogg Apt, MI
<u>1/</u> Kansas City, MO	Richards-Gebaur AFB, MO
Lansing, MI	Selfridge AFB, MI
<u>1/</u> Milwaukee, WI	Truax Field, WI ** Gen B. Mitchell Fld, WI
Minneapolis/St. Paul, MN	Minn-St. Paul IAP, MN Duluth IAP, MN
Muskegon, MI	* Kellogg Apt, MI
<u>2/</u> Omaha, NB	Offutt AFB, NB
Peoria, IL	Chanute AFB, IL * Greater Peoria Apt, IL
Pontiac, MI	Selfridge AFB, MI
Racine, WI	** Gen B. Mitchell Fld, WI
Rockford, IL	** Gen B. Mitchell Fld, WI ** Chicago-O'Hare IAP, IL
Saginaw, MI	Wurtsmith AFB, MI Selfridge AFB, MI
South Bend, IN	Grisson AFB, IN
<u>1/</u> St. Louis, MO	Scott AFB, IL Robertson ANG Base, IL
Wichita, KS	McConnell AFB, KS

SIXTH CONUS ARMY AREA

Anaheim/Santa Ana/ Garden Grove, CA	March AFB, CA
Fresno, CA	* Fresno Air Terminal, CA Castle AFB, CA
<u>1/</u> Los Angeles/Long Beach, CA	March AFB, CA * Van Nuys Apt, CA Oxnard AFB, CA

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(AFRES 355-10)

B-1-6

SIXTH CONUS ARMY AREA (Cont'd)

<u>AREA</u>	<u>INSTALLATION</u>
Phoenix, AZ	* Phoenix Sky Harbor MAP, AZ Luke AFB, AZ
Portland, OR	* Portland IAP, OR McChord AFB, WA
Sacramento, CA	McClellan AFB, CA Wether AFB, CA
San Diego, CA	March AFB, CA
<u>1/</u> San Francisco/Oakland, CA	Hamilton AFB, CA * Hayward MAP, CA Travis AFB, CA
<u>2/</u> San Jose, CA	Castle AFB, CA
Seattle/Everett, WA	McChord AFB, WA Paine Field, WA
Stockton, CA	Travis AFB, CA McClellan AFB, CA
Tacoma, WA	McChord AFB, WA
Tucson, AZ	Davis-Monthan AFB, AZ

APPENDIX II

ANNEX B

EXAMPLE MESSAGE

DESIGNATION OF AFRES LIAISON OFFICER

<b>JOINT MESSAGEFORM</b>				<small>RESERVED FOR COMMUNICATION CENTER</small>			
SECURITY CLASSIFICATION							
<b>UNCLASSIFIED</b>							
TYPE MSG	BOOK	MULTI	SINGLE				
		X					
PRECEDENCE							
<b>PRIORITY</b>							
ACTION							
INFO							
FROM: AFRES ROBINS AFB GA				SPECIAL INSTRUCTIONS			
TO: CSAF/APXOTZC							
TAC							
(Parent Command of AFB Concerned)							
(MAC, if MAC ALCE involved)							
(Individuals Concerned)							
INFO: (All Regions)							
<p>UNCLAS JOPREP JIFFY</p> <p>Subj: .GARDEN PLOT - Designation of AFRES Liaison Officer(s). This message in four parts.</p> <p>PART I. <u>(Name, Rank, and Serial No.)</u> have been assigned to the Airlift Control Element located at <u>(Name of Base)</u> as AFRES Liaison Officers during airlift operations involving Air Force Reserve aircrews in the <u>(City or Area)</u> objective area. Their mission is to advise and assist the ALCE Commander in all matters regarding AFRES aircrew/aircraft support and assistance during the conduct of operations in the objective area, and to serve as the</p>							
DATE		TIME		MONTH		YEAR	
PAGE NO.		NO. OF PAGES					



<b>ABBREVIATED JOINT MESSAGEFORM and/or CONTINUATION SHEET</b>		<b>SECURITY CLASSIFICATION UNCLASSIFIED</b>	
<b>PRECEDENCE</b>	<b>RELEASED BY</b>	<b>DRAFTED BY</b>	<b>PHONE</b>
<b>ACTION PRIORITY</b>			
<b>INFO</b>			

representative of Commander, AFRES, in the briefing, management, and support of AF Reserve forces. 7

PART II. In accordance with AFRES OPlan 355-10, "GARDEN PLOT," the AFRES Liaison Officer is authorized direct communications with the USAF Liaison Officer at Task Force Headquarters, AFRES installations or units, Air Force Reserve region headquarters, and the AFRES Command Post as required.

PART III. For TAC (and MAC). Request the USAF Liaison Officer, the ALCE commander, and the commander, \_\_\_\_\_ Air Force base, be advised of this msg to insure that these liaison officers are able to effectively perform their assigned duties to achieve maximum effectiveness in the utilization of AFRES airlift forces.

PART IV. For AFRES Liaison Officers. Upon completion of airlift operations, a special report will be submitted in accordance with Appendix II, Annex X, AFRES OPlan 355-10.

<b>CONTROL NO.</b>	<b>YOU/TOO</b>	<b>PAGE NO.</b> 2	<b>NO. OF PAGES</b> 2	<b>MESSAGE IDENTIFICATION</b>	<b>INITIALS</b>
<b>REMARKS/INSTRUCTIONS</b>				<b>SECURITY CLASSIFICATION UNCLASSIFIED</b>	

DD FORM 173-1

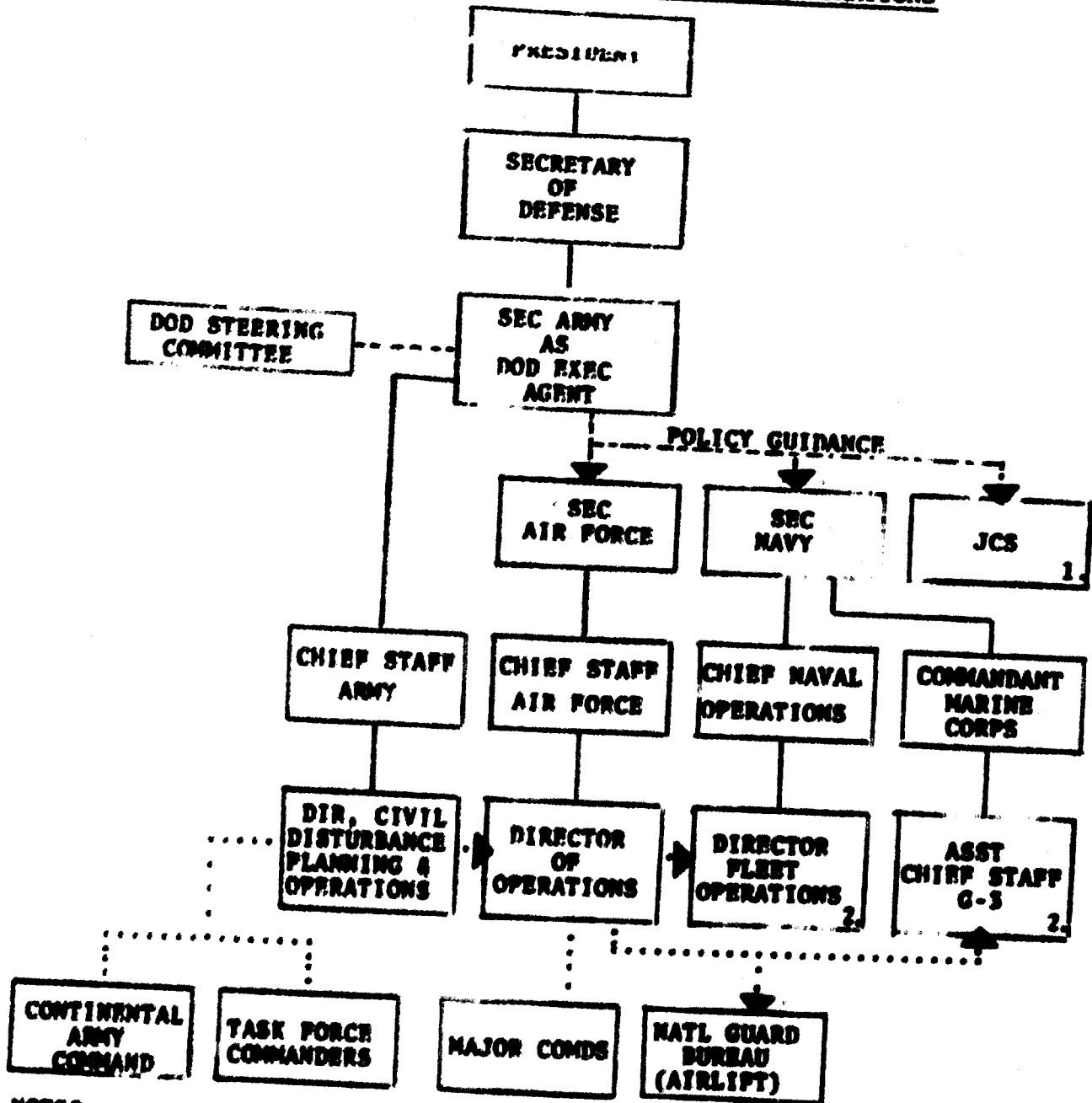
REPLACES EDITION OF 1 MAY 50 WHICH MAY BE USED.

APPENDIX III

ANNEX B

COMMAND ARRANGEMENTS

CIVIL DISTURBANCE CONTROL PLANNING AND OPERATIONS



- NOTES:
1. JCS Directs Release of Forces to Service Chiefs
  2. Tasking for Airlift Support Only

- LEGEND:
- Command
  - ..... Tasking Authority/Operational Direction
  - - - - - Policy Guidance

Headquarters APRES  
Robins AFB, GA 31093  
15 November 1968

APPENDIX IV

ANNEX B

CIVIL DISTURBANCE

READINESS CONDITIONS

(To Be Issued Later)

15 November 1968

## ANNEX C

AIRLIFT OPERATIONS

References: See Basic Plan

- AFR 60-7 - Crew Rest and Flight Duty Limitations.
- AFM 60-16 - General Flight Rules.
- AFM 76-2 - Airlift Planning Factors.
- MAC SPIAN 177 - Joint Emergency Air Transportation Plan.
- MAC/TAC- 77-4 - Airlift Control Element Manual.
- MH 55-8 - Civil Reserve Air Fleet (CRAF).

Explanation of Terms Used: In addition to terms explained in the Basic Plan, the following also apply:

- a. Airlift Capable Aircraft. Airlift Capable Aircraft are those military aircraft which have a capability of airlifting a minimum of 2,000 pounds of cargo or six or more passengers. This includes, but is not limited to, C-7, T-29, C-47, C-54, C-97, C-117, C-118, C-119, C-121, C-123, C-124, C-130, C-131, C-133, C-135, and C-141 aircraft.
- b. Airlift Control Element (ALCE). A functional airlift organization (provisional) established to provide operational control and support to air elements at an air facility. Normally, it included an operations function such as movement control and communications, a support function which relates to the air facility itself, and a liaison with appropriate airborne or other air units.
- c. Alert Time. The time from notification until the takeoff of the first mission aircraft from the on-load location.
- d. Allowable Cabin Load (ACL). The amount of cargo determined by weight, cubic displacement and distance to be flown, which may be transported in a specific aircraft.
- e. Civil Reserve Air Fleet (CRAF). A group of commercial aircraft with crews which is allocated in time of emergency for exclusive military use in both international and domestic service.
- f. Crew Duty Time. The total time an aircrew is on duty before resting. Time begins when a crew reports to a designated place of duty to initially begin preparation for a mission; and ends when engines are cut at the end of a mission, or series of missions prior to taking crew rest.
- g. Mission Direction. Authority to initiate, continue, reroute, divert or terminate an airlift mission to accomplish a specific task.
- h. Mission Following. Monitoring the location and status of aircraft and crews through the use of departure, arrival and advisory messages.
- i. Mission Ready Crews. Crews qualified and capable of accomplishing assigned civil disturbance airlift missions.
- j. Outside Cargo. Cargo dimensions which exceed C-141/C-130 aircraft loading capacity.
- k. Recall. The term, as used herein, refers to the recall of airlift missions and stage crews. It does not include or suggest termination of leave, temporary duty travel (TTV), etc.

1. Mission Ready Aircraft. Aircraft capable of accomplishing the expected mission without the requirement to have scheduled maintenance performed away from home station.

m. C-HOUR. The time, expressed by Greenwich Mean time (GMT) date and hour, when each deployment or redeployment is ordered to be executed (i.e., commencement hour). This constitutes the primary time reference for airlift flow, closure time, and all other subsequent air operations.

n. L-HOUR. The time, expressed by GMT date and hour, for the initial aircraft launch from the on-load station. L-HOUR will be based upon the alert posture of ground and airlift forces at the time of the C-HOUR declaration.

1. CONCEPT OPERATIONS: When airlift support requirements for civil disturbance control forces exceed the capability of MAC and TAC, AFRES may be tasked to provide a minimum of 50 C-119s and 30 C-124s within a variable reaction time which is determined by USAF as the situation dictates and will normally not be less than 12 hours. Wings will be notified of the specified reaction time. Operational control will pass to the respective gaining command upon arrival at an on-load base and will revert to AFRES upon return to home base.

## 2. FORCE COMPOSITION:

a. The airlift force will be comprised of MAC and TAC organic airlift resources, Airlift Capable Aircraft of all other USAF major commands, those airlift resources made available by the Secretary of the Navy, and airlift aircraft of the Air National Guard (ANG) and Air Force Reserve (AFRes). Commercial contracted aircraft, or aircraft which may be made available through activation of the Civil Reserve Air Fleet (CRAF), will be applied when necessary to fulfill movement requirements.

b. Application of airlift resources in order of priority will be:

- (1) Airlift aircraft of MAC and TAC;
- (2) Volunteer airlift provided by ANG and AFRes forces;
- (3) Other DOD Airlift Capable Aircraft;
- (4) Commercial contract carrier capability.

Should additional airlift be required, ANG units will be called/ordered into active Federal service, the Air Force Reserve airlift units will be ordered into active Federal service in accordance with existing laws and directives and an appropriate stage of CRAF activated.

3. FORCE LAUNCHING: When actual or possible airlift requirements are passed to AFRES, MAC and/or TAC will provide the following information by telephone and confirm by message:

- a. Number and type aircraft required.
- b. On-load and off-load station.
- c. Inplace time at on-load station and flow rate.
- d. Number of sorties required per aircraft.
- e. ACL and fuel requirements upon arrival at on-load station.
- f. Designated refueling and crew rest bases if applicable.
- g. Length of tour of duty.

- h. Enroute support team requirements and desired location.
- i. Waiver of passenger carrying qualifications (MM 55-55), if applicable.

4. PLANNING FACTORS:

a. Supporting airlift flow schedules will be based upon a ten minute aircraft interval.

b. Troop sources, on-load locations and definitive airlift requirements are as contained in Appendix III, this annex (when published).

c. The following maximum aircrew duty times are authorized for basic crews during civil disturbance airlift operations:

- (1) With operative autopilot - 20 hours.
- (2) Without operative autopilot - 16 hours.

d. Airlift aircraft will arrive at on-load station in the following configuration:

(1) C-130 aircraft

(a) Cargo deck clear of all obstructions. Center seats and stanchions removed. Dual rails installed with center rollers removed.

(b) All side seats in place with wheel well seats retracted.

(c) 25,000 pound capacity tie-down rings installed.

(d) A full complement of tie-down devices and chains on board.

(e) Maximum fuel loading so as to accept a 25,000 pound load.

(f) Suitable checks.

(2) C-119 aircraft

(a) Cargo deck clear of all obstructions. Center seats and stanchions removed. Roller conveyors removed.

(b) All side seats rigged to accept passengers.

(c) All tie-down rings installed.

(d) Vehicle loading ramps and a full complement of tie-down devices and chains on board.

(e) At least 20 parachutes on board.

(f) Maximum fuel load so as to accept a 10,000 pound load.

(g) Sufficient load spreaders to accomplish mission.

(h) Suitable checks.

(3) C-124 aircraft

(a) Cargo deck cleared of all obstructions. Upper deck stanchions removed and stowed.

(b) Upper deck, when installed, will be in stowed position.

(c) A full complement of tie-down devices and chains on board.

(d) Suitable checks.

e. Participating organizations will be prepared to operate aircraft at maximum utilization rates and allowable cabin loads (ACL).

f. Airlift of civil disturbance control forces will receive priority over all other airlift missions unless otherwise instructed by the Chief of Staff, USAF.

g. Policy pertaining to life support systems required on military civil disturbance airlift aircraft will be as contained in Chapter 6, AFM 60-16.

h. See Appendix IV, this annex, for the designation of probable on-load/off-load aerodromes.

i. MPA mandays will be used to support GARDEN PLOT activities.

(1) Use is limited to:

(a) Aircrews providing airlift support.

(b) Enroute Support Team personnel.

(c) Support personnel at objective bases.

(2) MPA manday funding citation is contained in AFRES Supplement 1 to Chapter 44, AFM 35-3, paragraph 44-18.

(3) Every effort will be made to exercise discretion and economy in the use of mandays.

(4) Reports must be submitted in a format of officers and airmen and manday utilization by grade to HQ AFRES (AFROP) by message within 3 days after termination. Termination is determined when the last participating aircrew or support personnel from a unit closes activity.

j. When a civil service employee has already worked part of the day in that status and participates in GARDEN PLOT activities he must be continued in a civil service status for the remainder of that day.

#### 5. TASKS:

a. HQ AFRES (ODC)

(1) AFROP will:

(a) Resolve manday matters as necessary.

(b) Provide additional flying hours as necessary.

(c) Submit reports of manday utilization to HQ USAF.

(2) AFROOF will:

(a) Provide Special Mission Identifiers to each wing in advance (see Appendix V).

(b) Establish flow schedule into each on-load base for each type aircraft.

(c) Task appropriate wings and provide essential mission information (para 3).

(d) Exercise operational control of aircraft until arrival at on-load base.

(e) Coordinate with AFRILDC concerning Enroute Support Team requirements.

(f) Provide replacement aircraft and/or aircrews, as necessary, to maintain required level of capability.

(g) Designate appropriate Wings to provide liaison officers at each ALCE location where AFRES crews are involved. A minimum of two liaison officers will be selected for each base.

(h) Notify Wings to specified reaction time when received from USAF.

(i) When instructions are received to execute the airlift provisions of the Operations Plan, issue an implementing order redesignating AFRES OPlan 355-10 as AFRES OPORD 355-10. Upon termination of activity, issue an order redesignating the OPORD as an OPlan.

b. Air Force Reserve Regions will:

Be prepared to provide assistance if required to subordinate units and liaison officers.

c. Military Airlift Wings will:

(1) Maintain a capability to provide a minimum of three aircraft and crews for each assigned group within the specified reaction time. (Note: This is not to be construed that each group will provide three aircraft and crews but that a wing will provide three times the number of aircraft and crews as the number of groups assigned.)

(2) Provide passenger qualified crews to the maximum extent possible. Aircrews not passenger qualified will be utilized for cargo only unless a waiver to MI 55-55 is obtained.

(3) When tasked by AFRES, designate units to provide liaison officer(s) at each ALCE location where AFRES crews are involved.

(4) Submit manday utilization reports IAM para 4i(4), this annex.

(5) Develop appropriate directives to insure compliance with this OPlan to include alert procedures and selection of mission ready aircrews/aircraft when notified by this headquarters of a specified reaction time.

(6) Notify groups of specified reaction time when received from HQ AFRES.

d. Tactical Airlift Wings will:

(1) Maintain a capability to provide a minimum of four aircraft and crews for each assigned group within the specified reaction time. (Note: This is not to be construed that each group will provide four aircraft and crews, but that a wing will provide four times the number of aircraft and crews as the number of groups assigned.)

(2) When tasked by AFRES, designate units to provide liaison officer(s) at each ALCE location where AFRES crews are involved.

(3) Submit manday utilization reports IAM para 4i(4), this annex.

(4) Develop appropriate directives to insure compliance with this OPlan to include alert procedures and selection of mission ready aircrews/aircraft when notified by this headquarters of a specified reaction time.



(5) Notify groups of specified reaction time when received from HQ AFRES.

e. Airlift Groups will:

(1) Provide aircraft, crews, and liaison officers when tasked by parent wing.

(2) Use AFRES mission identifiers for aircraft positioning (see Appendix V).

(3) Use mission identifiers and call signs as outlined in Appendix I, this annex, until return to home station.

(4) Submit mandatory utilization reports IAW para 4i(4), this annex.

f. AFRES Bases will:

(1) Provide support to civil disturbance airlift forces and support elements transiting or located at their stations.

(2) Submit mandatory utilization reports IAW para 4i(4), this annex.

(3) Submit an after-action report as specified in Appendix II, Annex X.

g. Liaison Officers will:

(1) Coordinate with ALCE to insure billeting, messing and transportation for Reserve forces.

(2) Assist ALCE in briefing and management of Reserve forces.

(3) Advise ALCE on Reserve aircraft capability and performance.

(4) Advise ALCE Commander on matters peculiar to Reserve forces.

(5) Notify HQ AFRES Command Post upon arrival of aircraft at initial on-load base.

(6) Notify HQ AFRES Command Post of any required aircrew/aircraft replacement.

(7) Submit an after-action report as specified in Appendix II, Annex X.

6. COMMAND AND CONTROL:

a. Command Post Locations:

(1) Primary Airlift Command Posts:

(a) USAF AFAC, Washington, D.C. 20330.

(b) HQ MAC, Scott AFB, IL 62225.

(c) HQ IAC, Langley AFB, VA 23365.

(2) Supporting Airlift Command Posts:

(a) HQ AFRES, Robins AFB, GA 31093.

(b) 118 MAWG, Berry Field, Nashville, TN 37217.

b. Command Lines:

Airlift requirements specified by the Director, CDPO will be promptly passed to the AFAC. The AFAC will alert and task the appropriate major command,

TAC or MAC, who will in turn task AFRES, if necessary. HQ AFRES will task the wings who will task the groups. AFRES retains operational control of AFRES airlift until arrival at on-load station. Thereafter, MAC or TAC will exercise operational control until the aircraft and crews return to their home station.

c. Coordinating Instructions:

(1) All references to timing will be in relation to Greenwich Mean Time (GMT).

(2) Upon implementation of the airlift portion, this annex automatically becomes Annex C to AFRES OPOD 355-10 and reverts to OPlan designation upon termination of civil disturbance operations.

(3) Task organizations are authorized direct coordination to plan and execute airlift tasks. Information copy of messages/correspondence pertaining to airlift operations will be furnished to AFRES (AFROOP).

(4) The FAA has established procedures to provide priority handling of aircraft employed in support of civil disturbance operations (see Appendix II, this annex).

(5) When both MAC and TAC controlled airlift resources are engaged in operations at the same on-load and/or off-load installation, a single command will be designated by the AFAC as having responsibility for ALCE operations, to include reporting of airlift accomplishments and dispatch of movement information.

Appendices:

- I - Mission Identifiers and Call Signs
- II - Federal Aviation Administration  
Procedures
- III - Published at Later Date
- IV - On-Load/Off-Load Aerodromes
- V - AFRES Mission Identifiers

APPENDIX I

ANNEX C

MISSION IDENTIFIERS AND CALL SIGNS

1. This appendix provides information concerning assignment of mission identifiers and call signs.
2. AIRCRAFT CALL SIGNS: When an airlift deployment/redeployment requirement is received by the AFAC, it will be tasked by Fragmentary Order to either TAC or MAC for execution. This order will assign a three letter pronounceable word call sign prefix which will identify the airlift operator and which will be used by each aircraft performing a mission against the particular requirement. The complete call sign will consist of the assigned word prefix followed by the last four digits of the aircraft tail number. An aircraft that recycles from the off-load back to the on-load, in support of the same unit deployment/redeployment requirement, will retain the same call sign. An aircraft that recycles in support of another unit requirement, even though it may have the same on-load/off-load station, will be given a new call sign prefix at the on-load station.
3. MISSION IDENTIFIERS: In addition to using the assigned three letter word prefix in the call sign, it will also be used as the prefix to the mission identifier from the on-load to the off-load aerodromes. The aircraft mission identifier will consist of the prefix and a three digit number selected sequentially for each assigned prefix from the blocks assigned in paragraph 5, below, starting with the lowest number (example, RAY 001 or RAY 201) as appropriate to deployment or redeployment. This mission identifier will only be assigned by the on-load ALCE as the aircraft becomes airborne at the on-load station enroute to the off-load. The number sequence will continue for a given requirement even though several hours elapse between movement of an advance body and movement of the unit follow-on forces. The mission identifier number will be used only once during an operation. An aircraft that recycles from the off-load back to the on-load, in support of the same unit, will be assigned a new mission identifier number, with the same prefix, when departing the on-load with the next load. An aircraft that recycles in support of another unit requirement, even though it may have the same on-load/off-load station, will be assigned a new mission identifier including both word prefix and number.
4. WORD PREFIXES: A three letter pronounceable word prefix will be used in the aircraft call sign and mission identifier to identify a special airlift requirement and airlift operator. The prefix will be assigned by Fragmentary Order issued by the AF CDAC to the airlift operator and will be selected as follows:
  - a. Word prefixes beginning with letters "A" through "M" will be assigned to airlift missions tasked to MAC. A word beginning with "I" will be omitted. The word beginning with "F" denotes MAC support missions.
  - b. Word prefixes beginning with letters "N" through "Z" will be assigned to airlift missions tasked to TAC. A word beginning with "O" will be omitted. The word beginning with "Z" will denote TAC support missions.
  - c. When both MAC and TAC are required to apply airlift against a single requirement, each command will be assigned a separate prefix selected in accordance with a and b, above.
5. MISSION NUMBERS: The following two blocks of numbers are assigned to both MAC and TAC to be used in accordance with paragraph 3, above. When both MAC and TAC are required to execute a single requirement, each will assign mission

identifier numbers separately (example: ADD 001 could be used for the first HHC deployment sortie while QUO 001 might be used by TAC for the first sortie against the same airlift requirement).

- a. Mission numbers 001 through 150 will be used for deployment missions.
- b. Mission numbers 201 through 350 will be used for redeployment missions.

6. The following three letter words have been identified as the only words that the AFAC will issue in fragmentary orders for civil disturbance operations:

ADD	GUM	HIX	IBP
BAN	MAN	PED	VEK
CAD	JAX	QUO	WEE
DAN	KED	RAY	XTY (Pronounced X-TEE)
EON	LAP	SAX	YAK
FEZ	MOD	TAT	ZAP

APPENDIX II

ANNEX C

FEDERAL AVIATION ADMINISTRATION PROCEDURES

1. **GENERAL:** The Air Force requested the FAA to provide expeditious Air Traffic Control service beyond normal handling to insure timely movement of aircraft and troops in support of civil disturbance control operations. Accordingly, the FAA on 23 May 1968 issued a General Notice (N7110.76) to all Air Traffic Control Centers advising that all flight plans or altitude reservations identified with the nickname "GARDEN FLOT" and specifying Class Three order of precedence shall be afforded no delay handling with respect to all non-participating traffic (both military and civil). The exception is for emergencies and flights designated as Class Two order of precedence or higher. The basic order of precedence is outlined in AFR 60-2, AR 93-31, OPMAVINST 3722.32, MCO 8722.2, dated 6 March 1968 and effective 1 April 1968.
2. **PROCEDURES:** To preclude or reduce to a minimum the impacts on civil and other military aircraft, judicious use of the order of precedence is essential; therefore, the following procedures apply:
  - a. Competent military authority will assign a Class Three order of precedence to those flights requiring priority handling. Assignment authority is restricted to Headquarters MAC and TAC and will normally only be assigned to those aircraft participating in a continuous flow operation from on-load to off-load. Order of precedence may also apply to those aircraft positioning to on-load from home station or recycling from off-load so long as the movement of such aircraft is essential to the continuous flow operations and any delay would impair the flow.
  - b. Flight plans for aircraft movements identified with 2a, above, will specify the nickname "GARDEN FLOT" Class Three precedence in the Remarks Section. Requests for altitude reservations (AFTRVs) will contain the same information.
  - c. Flights requiring only routine traffic control handling will use the nickname "GARDEN FLOT" without requesting an order of precedence. If the urgency of the mission changes while the aircraft is enroute so as to warrant priority handling, the flight plan can be upgraded by requesting the addition of the order of precedence.
  - d. FAA Liaison Officers at MAC and TAC Headquarters will keep the Central Altitude Reservation Facility (CARF) advised of planned aircraft movements even though all flights may not request altitude reservations. Air Route Traffic Control Centers will be provided as much advance notice as possible on planned operations.
  - e. The AFAC will keep the FAA Communications Center and CARF advised of planned airlift movements.
  - f. The FAA has also requested that Regional Directors arrange for similar handling of National Guard troop movements within a State when requested by appropriate State authorities.

HEADQUARTERS AIR FORCE RESERVE  
Robins AFB, Georgia 31093  
15 November 1968

APPENDIX III

ANNEX C

TO BE PUBLISHED AT LATER DATE

Appendix III  
Annex C  
( AFMRS OPlan 355-10 )

C-III-1

APPENDIX IV .

ANNEX C

ON-LOAD/OFF-LOAD AERODROMES

1. Operational planning has been accomplished for certain possible objective areas and aerodromes have been identified as being the most likely to be used as on-load locations in the event Civil Disturbance Control Forces are deployed. However, the possible use of other aerodromes in the vicinity of the home stations of ground forces or the objective area must also be considered since the final selection must be determined by the operating conditions existing at the time a deployment is directed.
2. The following identifies those aerodromes which would probably be used as airlift on-load locations for deploying ground forces:

ON-LOAD AERODROMES

Andrews AFB MD	Friendship Intl ND	McChord AFB WA
Bergstrom AFB TX	George AFB CA	McGuire AFB NJ
Biggs AAF TX	Glenview NAS IL	Peterson Fld CO
Birmingham Mun AL	Godman AAF KY	Pope AFB NC
Bush Fld GA	Hunter AAF GA	Richards-Gebaur AFB MO
Campbell AAF KY	Indianapolis Mun IN	Shaw AFB SC
Cherry Point MCAS NC	Langley AFB VA	Sheppard AFB TX
Davis-Monthan AFB AZ	Lawson AAF GA	Standiford Fld KY
El Toro MCAS CA	L. G. Hanscom Fld MA	Travis AFB CA
England AFB LA	Kelly AFB TX	Whiteman AFB MO

3. The following indicates those aerodromes which would most likely be used as off-load locations in the event civil disturbance control task forces were deployed to the objective area. These aerodromes should be given primary consideration in deployment/redeployment planning.

OFF-LOAD AERODROMES

<u>POSSIBLE OBJECTIVE AREA</u>	<u>AERODROME</u>
Atlanta GA	Dobbins AFB GA
Baltimore MD	Atlanta Mun GA
Boston MA	Andrews AFB MD
Cincinnati OH	Friendship Intl ND
Cleveland OH	L. G. Hanscom Fld MA
Detroit MI	Logan Intl MA
Gary IN	Greater Cincinnati Aprt KY
Kansas City MO	Wright-Patterson AFB OH
Los Angeles CA	Cleveland-Hopkins Intl OH
	Akron-Canton Aprt OH
	Selfridge AFB MI
	Willow Run Aprt MI
	Glenview NAS IL
	O'Hare Intl IL
	Richards-Gebaur AFB MO
	Los Angeles Intl CA
	Long Beach Mun CA

POSSIBLE OBJECTIVE AREA

Louisville KY  
Memphis TN  
Miami FL  
Nashville TN  
Newark NJ  
Philadelphia PA  
Richmond VA  
San Francisco CA  
St Louis MO  
Trenton NJ  
Washington, D. C.  
Wilmington DE

AERODROME

Standiford Fld KY  
Godman AAF KY  
Memphis Metro Aprt TN  
Memphis NAS TN  
Homestead AFB FL  
Miami Intl FL  
Nashville Metro Aprt TN  
Sewart AFB TN  
Newark Aprt NJ  
McGuire AFB NJ  
Willow Grove NAS PA  
Philadelphia Intl PA  
Richard E. Byrd Flying Fld VA  
Langley AFB VA  
Alameda NAS CA  
Hamilton AFB CA  
Lambert Mun MO  
  
McGuire AFB NJ  
  
Andrews AFB MD  
Dulles Intl, D. C.  
Greater Wilmington Aprt DE  
Dover AFB DE



APPENDIX V

ANNEX C

AFRES MISSION IDENTIFIERS

This Appendix contains the AFRES Mission Identifiers necessary to position aircraft at their home base. These identifiers may also be used for Garden Plot support missions when the aircraft are not under the operational control of the gaining command. The five-digit number may be reused as necessary to support Garden Plot operations. The AFRES Command Post will be contacted prior to each mission and advised of the appropriate Julian Date and location identifier to be used in conjunction with the five-digit number listed in this Appendix.

<u>Wing</u>	<u>Group</u>	<u>Mission Identifiers</u>
302 Tac Alft Wg	906 Tac Alft Gp	50000 - 50019
	907 Tac Alft Gp	50020 - 50039
	910 Tac Alft Gp	50040 - 50059
	914 Tac Alft Gp	50060 - 50079
403 Tac Alft Wg	927 Tac Alft Gp	50080 - 50099
	928 Tac Alft Gp	50100 - 50119
433 Tac Alft Wg	908 Tac Alft Gp	50120 - 50139
	922 Tac Alft Gp	50140 - 50159
	926 Tac Alft Gp	50160 - 50179
434 Tac Alft Wg	931 Tac Alft Gp	50180 - 50199
440 Tac Alft Wg	933 Tac Alft Gp	50200 - 50219
	934 Tac Alft Gp	50220 - 50239
446 Tac Alft Wg	904 Tac Alft Gp	50240 - 50249
94 MI1 Alft Wg	901 MI1 Alft Gp	50250 - 50259
	905 MI1 Alft Gp	50260 - 50269
442 MI1 Alft Wg	932 MI1 Alft Gp	50270 - 50279
	935 MI1 Alft Gp	50280 - 50289
	936 MI1 Alft Gp	50290 - 50299
452 MI1 Alft Wg	940 MI1 Alft Gp	50300 - 50309
	942 MI1 Alft Gp	50310 - 50319
	943 Tac Alft Gp	50320 - 50339
	945 MI1 Alft Gp	50340 - 50349
459 MI1 Alft Wg	909 MI1 Alft Gp	50350 - 50359
	911 MI1 Alft Gp	50360 - 50369
	915 MI1 Alft Gp	50370 - 50379

512 MI1 Alft Gp

514 MI1 Alft Gp  
(Associate)

Group

916 MI1 Alft Gp

917 MI1 Alft Gp

937 MI1 Alft Gp

913 Ena Alft Gp

Machine Numbers

50300 - 50399

50399 - 50399

50400 - 50499

50410 - 50499

Appendix V  
Annex C  
(AFHS OPLAN 35-10)

ANNEX D

COMMUNICATIONS-ELECTRONICS

References:

See Basic Plan.

USAF CED (AFM 100 Series)

Task Organizations:

AFRES Bases

1. SITUATION. The deployment of civil disturbance control forces and their operations in the objective areas will require communications-electronics (C-E) support. AFRES bases will make available on-base C-E systems, consistent with general war mission requirements to support Air Force operations in the objective area.

a. Disident Elements. See Annex A.

b. Friendly Forces. See Basic Plan.

c. Assumptions.

(1) See Basic Plan.

(2) Reserve communications flights may be activated by the President and augment AFRES base communications capability.

(3) Coordination with ANG, Army, and regular Air Force units will be effected.

(4) Commercial communications facilities will be used to supplement military facilities at AFRES bases within the objective area as required.

(5) C-E support from civilian and other government agencies will be made available when authorized and required.

d. Guiding Principles.

(1) Maximum use will be made of existing fixed military C-E systems and leased commercial circuitry to support this plan.

(2) The base may receive mobile transportable C-E equipment to establish necessary communications when existing systems will not satisfy the requirements of the situation.

2. MISSION:

a. To provide C-E support essential to the command and control of Air Force and AFRES support operations.

b. To insure that C-E equipment required to support this plan has the capability to serve designated users.

3. EXECUTION:

a. Tasks:

(1) AFRES bases will insure that they can provide a level of communications to support operations involving disturbances. This involves

... and other resources available for response to disturbances.

(2) When required, mobile transportable communications will be requested in accordance with AFR 23-5.

b. Coordination: Maximum coordination between AFCS, TAC, MAC and other commands which are associated with a particular AFRES base is authorized and encouraged to assure that the objectives of this plan are met.

4. LOGISTICS: Omitted.

5. COMBAND AND CONTROL: AFRES command integrity will be maintained to the maximum extent possible.

ANNEX E

LOGISTICS

REFERENCES: See Basic Plan.

AFR 12-3 Host-Tenant Support Responsibilities of USAF Organizations

AFR 400-27 Basic Policies and Principles for Interservice and Interdepartmental Logistic Support

AFR 172-3 Host-Tenant Relationships

EXPLANATION OF TERMS USED: See Basic Plan.

1. INTRODUCTION:

a. Any Air Force Reserve installation could be called upon to provide support for a civil disturbance control task force operating in a nearby objective area. For planning purposes, the most likely installations to be involved have been identified in Appendix I, Annex B, Concept of Operations and in Appendix IV, Annex C, Airlift Operations.

b. Advanced planning in the area of logistic support at installation level is encouraged. (See Annex B.) Interservice agreements governing logistic support among DOD components and other departments or agencies of the U.S. Government will be entered into in accordance with AFR 400-27. The policy for financial responsibilities for facilities and services furnished under the above agreements is provided by AFR 172-3 and 172-3A.

2. BASIC LOGISTIC PLANNING GUIDANCE AND ASSUMPTIONS:

a. Planning will be based on the assumption that an Air Force Reserve installation will be called upon to support operations in only one objective area at a time. It will also be assumed that no more than twenty-four hours will be available after the receipt of a warning order to take preparatory actions before arrival of airlift aircraft and troops.

b. Air Force Reserve installations identified in Appendix I, Annex B, and Appendix IV, Annex C, will plan on identifying and being prepared to provide the basic services and materiel support for the following type of operations for a period of 30 days or less.

(1) Initially a ground unit, identified as an Immediate Ready Element (IRE) of 150 to 200 personnel may be deployed to the objective area on six hours notice.

(2) Tactical and strategic airlift aircraft, or Army vehicles, will bring additional troops into the Air Force Reserve installation on a phase schedule.

(3) For planning purposes, it will be assumed that there will be a requirement to stage up to 600-800 (including the IRE) ground personnel in the first twelve hours, an additional 1,200-1,800 personnel during the next twelve hours, with a maximum phased buildup to the required size force (for planning purposes only, 10,000 personnel) after the first twenty-four hours.

(4) Ground units/personnel so deployed will be self-sustaining to the maximum extent possible.

(5) The airlift will remain on the ground at the off-load airfield only long enough to off-load troops and materiel. Refueling or crew staging will take place at other recovery bases.

c. The off-loaded troops and materiel will marshal on the confines of the base and set up a bivouac or otherwise be prepared to deploy as required. It will be assumed that further troop deployment from the air base to the objective area will be by surface transportation provided from Army resources.

d. Redeployment of troops and materiel from the air base will be by a phased airlift schedule or an orderly vehicle convoy.

e. Normally, requirements of the Task Force Commander for USAF support will be channelled through the Air Force Liaison Officer.

### **3. BASE SECURITY FORCE AUGMENTATION:**

Should an AFRES base commander request augmentation by a specially trained and equipped Security Police unit, as described in Annex O, appropriate action will be taken to assure that logistical support can be provided or arranged locally. Feeding and housing would be a first priority consideration.

### **4. SUPPLY ASPECTS:**

a. Civil disturbance control ground forces will be self-sustaining to the maximum extent possible; however, AFRES bases in or near the objective area will be prepared to establish a supply account for issue of materiel required by civil disturbance control ground forces during subject operations.

b. Separate accounting will be established for materiel provided for support of the civil disturbance control forces. Materiel provided will be on a reimbursable basis.

c. Action on requests for the loan of military equipment such as arms, ammunition, chemical agents, tank-automotive equipment, helmets, gas masks, armored vests, etc., will only be taken as prescribed by Annex W, and will be reported in accordance with Appendix I, Annex X, Reports.

d. In cases where items are not critically required, AFRES commanders should encourage the use of local or state resources in lieu of military resources.

e. AFRES C-119 Tactical Airlift units engaged in airlift of civil disturbance control ground forces are authorized to deploy the Enroute Support Team (EST) "A" or "B" portion of their WRSK. HQ AFRES will designate Enroute Support Teams on a rotational basis. The Command Post will direct the deployment of these teams and kits when required. Mission Support Kits will also be used to the maximum extent possible. AFRES C-124 Military Airlift units will utilize the WRM airborne kit presently aboard each aircraft. War Readiness Materiel (WRM) resources may be utilized in accordance with AFR 67-44, "Management of War Readiness Materiel."

#### 5. PROCUREMENT:

The services of the base procurement office will be made available for executing, as necessary, requests for goods and services required in support of the civil disturbance control forces. All procurement and disbursing operations for local purchase coded requirements will be with the cognizance of the installation commander. Procurement actions initiated elsewhere for delivery to the objective area air base will be coordinated with the installation commander prior to delivery.

6. PETROLEUM, OIL, LUBRICANTS (POL): Procedures will be established to:

a. Issue base petroleum stocks (ground use) to non-Air Force users on a reimbursable basis.

b. Provision non-Air Force aircraft (helicopters and fixed wing) in accordance with existing cross service agreements.

7. TRANSPORTATION: See Appendix I, this annex.

8. FOOD SERVICES:

a. Commissary ration requirements placed on installation

commanders by Task Force Commanders will be acted upon in a timely manner. Rations, in quantities requested, will be obtained to meet the Task Force Commander requirements.

b. Base messing facilities will be made available to the maximum extent possible. Limited messing capability at Reserve installations will preclude total support of field forces, consequently Task Force Commanders must be prepared to provide a field mess capability.

9. WATER: A potable cold water source will be identified for use by the Task Force. Water distribution within the bivouac area for drinking or sanitary purposes will be the responsibility of the Task Force Commander.

10. FACILITIES AND REAL ESTATE:

a. See Annex X, Civil Engineering.

b. A bivouac area and vehicular staging area will be identified on the objective area air base. Vehicular traffic routes to and from the bivouac and staging area will be identified for traffic control. If permanent structures are unavailable, portable facilities will accompany the deploying forces. Electrical power lines and communication lines erected by the base commander will terminate on utility poles in the vicinity of each command post tent.

c. Ramp space to enable the airlift aircraft to off-load and onload troops and materiel will be identified. A landing pad area and parking space for the helilift will also be identified.

11. AIRCRAFT MAINTENANCE: Normal base transient services and aircraft field maintenance services will be made available to the extent possible within the air base resources and capabilities. Augmentation, if required, will be from resources of the airlift agencies involved.

a. AFRES units having host base support responsibilities must consider the use of part or all of base aircraft maintenance resources as the situation warrants.

b. Deploying AFRES units must evaluate and coordinate required maintenance resources and be prepared to augment from home resources.

APPENDIX:  
1 - Transportation



APPENDIX I  
ANNEX E  
TRANSPORTATION

REFERENCES: See Basic Plan.

AFR 76-6, Responsibilities and Policies for Movement  
of Traffic on Other Than MAC Scheduled Aircraft

AFR 76-7, Operations of AF Terminals

JCS Pub 3, Joint Logistics and Personnel Policy and  
Guidance

EXPLANATION OF TERMS USED: See Basic Plan.

1. CONCEPT OF TRANSPORTATION OPERATIONS:

a. Air Transportation (see Annex C).

(1) Deployment of Air Force and Army forces will normally be by air when distances to objective areas are greater than approximately 200 miles.

(2) MAC and TAC, as augmented by additional airlift forces, will provide airlift capability for deployment, redeployment, resupply, and such other airlift tasks as may be assigned. All participating airlift forces will be under the mission direction of the HQ USAF Civil Disturbance Airlift Center (CDAC).

b. Surface Transportation.

(1) Deployment and redeployment of Army and Air Force forces to objective areas by surface transportation will be the responsibility of the service concerned. This mode will be used when distances are less than approximately 200 miles.

(2) Air Force forces operating within an objective area will obtain surface transportation support by arrangement with nearby Air Force bases, nearby Army posts, or from commercial resources.

(3) Army forces operating within an objective area will obtain surface transportation from Army and commercial resources. Limited support from nearby Air Force bases may be available but should not be relied upon.

(4) Transportation support will not be provided

to civil authorities for use, or possible use, in conducting civil disturbance operations, without express authorization of HQ USAF (see Annex W).

**2. TASKS:**

a. HQ USAF has provided the following tasking in USAF OPLAN 355-10:

**(1) Major Commands will:**

(a) Provide base surface transportation support, to include vehicles, when required in support of this plan.

(b) Provide available airlift capability in accordance with instructions from CSAF.

(c) Provide base air terminal support within assigned capability during deployment, employment, and redeployment airlift operations as required by AFR 76-7.

(d) Develop transportation requirements for assigned forces deploying in support of this plan in the format of Appendix I, Chapter 5, JCS Pub 3, and publish in the Transportation Appendix to the Logistic Annex to the command plan.

**(2) MAC and TAC will:**

(a) Accomplish those tasks outlined in paragraph 2a(1) above.

(b) When directed by AFAC provide airlift support, to include movement control of organic and attached capability as outlined in Annex C.

(c) Coordinate with major commands and Air Force installations requirements for:

1. Vehicular support of deployed personnel, and

2. Air Terminal support of deployment, employment and redeployment airlift operations as required by AFR 76-7.

(d) Insure that appropriate traffic documentation is prepared at all passenger/cargo on-load/offload points as required by current directives.

**(3) HQ COMD USAF will,** for operations in the Washington DC Area:

(a) Coordinate with TAC and MAC to insure

provisions have been made for air terminal support for deployment, employment, and redeployment airlift operations as required by AFR 76-7.

(b) Coordinate with participating Army forces to provide for transportation support of Army forces at HQ COMD bases.

b. AFRES bases will:

(1) Provide base surface transportation support, to include vehicles, when required in support of this plan. When it has been determined that military vehicles are not available from existing assets, nearby Air Force bases or nearby Army or Navy installations, obtain essential vehicle requirements to support this plan through rental.

(2) Provide available aircraft as directed.

(3) Provide base air terminal support within assigned capability during deployment, employment, and redeployment airlift operations as required by AFR 76-7.

3. LIMITING FACTORS:

a. Airlift Capability. Experience has shown that Federal forces may be required in numerous locations simultaneously in support of local law enforcement agencies during civil disturbances. To insure a coordinated airlift effort for the movement of Federal forces and for their support in objective areas, the Air Force Airlift Center (AFAC) has been established and will be operated on a 24-hour basis. The CDAC, as the focal point for meeting all airlift requirements in support of civil disturbance airlift operations, will exercise coordinating authority over and mission direction of all airlift capability utilized in support of civil disturbance control operations. Annex C of this plan provides for the use of all available airlift resources to include administrative airlift and the capability of the CRAF; however, the possible requirement for moving large numbers of troops to several major disturbance areas, perhaps simultaneously, must be considered as a limiting factor in overall transportation support of this plan.

b. Air Terminal Capability. All airfields used for on-load, staging and/or operating bases in support of this plan may not have sufficient capability to support airlift operations. As required by AFR 76-7, air terminal support is the responsibility of the USAF. Provision must be made in the TAC and MAC supporting plans for air terminal operation using in-place resources or those provided by TAC/MAC augmentation.

c. Motor Vehicle Support. Motor vehicles assigned to Air Force bases are provided for support of the primary

mission of the particular base. Vehicles to support a temporary influx of personnel in support of this plan may not be available. Supporting plans must provide for vehicular support from other bases more distant from the main operating base, or authorizations to obtain vehicles from commercial resources when military vehicles are not available.

d. Commercial Surface Transportation. In an area of civil disturbance, commercial surface transportation resources may be heavily committed to the movement of ground forces from staging bases/airfields to the objective areas. Under these conditions, the Director, Civil Disturbance Planning and Operations (Department of Army) may restrict the use and/or allocate the resources of commercial surface transportation capability within the areas. If this situation develops, local Air Force transportation officers may be unable to arrange for the movement of personnel by commercial surface transportation in the normal manner. When the movement requirement cannot be met through normal channels, but is in support of civil disturbances control operations, it should be forwarded through channels to HQ USAF. If the movement is not in support of civil disturbance control operations but must be accomplished, alternate means available to base transportation officers will be utilized.

**ANNEX F**

**MEDICAL**

**References:**

See Basic Plan  
AFM 160-37  
AFR 160-88  
AFR 168-1

**Task Organizations:** See Basic Plan

1. **SITUATION:** See Basic Plan
2. **MISSION:** Be prepared to provide emergency medical care within existing capabilities for all federal personnel (military and civilian) at AFRES installations in or near possible objective areas as shown in Annex B, Concept of Operation.

3. **EXECUTION:**

a. **Concept of Operation:**

(1) Air Force medical reserve units located on AFRES installations do not have the capability to provide medical support envisioned in this plan. Therefore, if an Air Force Reserve base is selected as the site for off-load activities, the base will advise Hq USAF (AFRES) immediately, with information to Hq AFRES (AFRESG), that the base is incapable of providing the necessary emergency medical support.

(2) Make available all existing medical facilities and equipment at AFRES installations for active duty medical forces deployed to those installations.

b. **Task of Subordinate Units:**

(1) Region Surgeons will insure that procedures contained in the Medical Annex to Base Disaster Preparedness Operations Plan (Chapter 3, AFM 355-1) for each AFRES installation in or near possible objective areas (Annex B) are adaptable to provide medical support to the Garden Plot Operations to the extent of existing manpower capabilities.

(2) Medical reserve units at other than AFRES installations will conform to the host base Disaster Preparedness Operations Plan.

c. **Reports:** See Annex I

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**ANNEX G**

**PERSONNEL**

**REFERENCES:**

- AFM 10-3 - Administrative Orders
- AFM 30-3 - Mechanized Personnel Procedures
- AFM 35-3 - Air Reserve Forces Personnel Administration
- AFM 45-2 - Mobilization

**EXPLANATION OF TERMS:**

**Order.** The procedures under which individuals and units of the Air Force Reserve (AFRES) are brought into the active military service of the United States. The term is used herein to describe the method of mobilizing the AFRES for employment in suppressing rebellion, executing the laws of the United States, or to repel local invasion.

**TASK ORGANIZATIONS FOR VOLUNTEER AIR FORCE RESERVISTS AND/OR MOBILIZATION:**

- Military Airlift Wings and Subordinate Units
- Tactical Airlift Wings and Subordinate Units
- Aerial Port Squadrons
- Medical Service Units
- Aeromedical Evacuation Units
- Mobile Airlift Support Squadrons
- Mobile Maintenance and Supply Squadrons
- Aerospace Rescue and Recovery Squadrons

**1. PURPOSE:**

To provide guidance on utilization of civilian, active military and AFRES personnel in support of and assistance to civil authorities during civil disturbances when the decision is made to use Federal forces.

**2. ASSIGNMENTS:**

a. When AFRES units are ordered to extended active duty in execution of this plan, units will mobilize at assigned

strengths. Action to bring units up to authorized strength will not be required.

b. The involuntary mobilization of AFRES personnel, as individuals, will not be authorized.

c. Utilization of Air Force Reservists:

(1) First priority utilization of AFRES aircrews and support personnel will be voluntary (includes both special tours of ACDUTRA and opportune utilization during annual short tours).

(2) Second priority utilization will be involuntary mobilization of AFRES units.

3. UTILIZATION OF CIVILIAN PERSONNEL:

USAF civilian personnel may be used in the on-base protection of on-base facilities and property provided they are qualified guards performing within the conditions for which they were hired. If necessary to augment these resources, procurement of augmentees requires that they be thoroughly familiar with the policy for enforcement of order and controlling of civil disturbances on USAF installations IAW AFR 355-11 and must qualify to bear weapons under the provisions of AFR 125-22.

4. USAF ACTIVE DUTY PERSONNEL: Current personnel directives will apply during civil disturbances.

5. AIR FORCE RESERVE PERSONNEL:

a. Volunteer Basis. Upon request of the AFRES Commander, units will provide voluntary airlift and other than airlift personnel support within their capability. Air Force Reservists will be placed on voluntary special tours of ACDUTRA on an opportune or manday basis. For any such opportune or manday utilization during domestic disturbances, Air Force Reserve personnel procedures currently in effect will apply.

(1) For the purpose of this plan, opportune means the voluntary use of reservists while performing annual tours of active duty for training.

(2) When authorized, this headquarters will furnish military personnel appropriation (MPA) mandays to units in support of GARDEN PLOT personnel requirements, the use of Air Force Reservists on special tours of ACDUTRA will be limited to aircrews providing airlift support, Air Force liaison officers or coordinators, maintenance enroute support teams, and supporting personnel at AFRES bases in the objective area. Volunteers will submit AF Form 1289 to units of assignment. Orders will be issued IAW AFM 10-3.

Authority to be cited is: 10 U.S.C. 672d, AF Form 1289, USAF OPlan 355-10, and the AFRES message or instrument directing the special tour.

(3) Operational control of volunteer personnel will be transferred to wartime gaining commands upon arrival at the employment/on-load site.

b. Mobilization:

(1) In the event of mobilization, gaining commands will issue necessary instructions/orders to insure mobilization of AFRES units under the provision of AFM 45-2.

(2) In the event of mobilization, this headquarters will establish a Personnel Operating Center (POC), telephones, Area Code 912, numbers 926-5558/56 to monitor and assist units in processing to active duty status.

6. The Deputy Chief of Staff, Personnel, of each AFRES region headquarters will monitor the execution of this annex and communicate directly with the AFRES POC as deemed necessary.

7. Units will furnish HQ TAC (DPPV) three copies of each special order issued, ordering members/individuals to active duty under the provisions of this plan.



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ANNEX I  
INFORMATION

References:

See Basic Plan.  
AFM 190-4 - Information Policies and Procedures.  
AFR 190-10 - Release of Information on Accidents.

Explanation of Terms Used: See Basic Plan.

Task Organizations: See Basic Plan.

1. SITUATION: See Basic Plan.
2. MISSION: To provide guidance for the conduct of Information activities during civil disturbances.

3. EXECUTION:

a. Information Objectives:

(1) Development of procedures for the public release of appropriate information regarding Air Force airlift and base support operations and the role of Air Force Reserve (AFRes) forces in fulfilling support responsibilities in civil disturbance control operations.

(2) Insuring that Air Force and Air Force Reserve personnel are advised of the standard of conduct expected from them during civil disturbances, that they are accurately informed of the mission and situation, and that they are fully aware of their duties and responsibilities throughout implementation of GARDEN PLOT.

(3) Arranging for Air Force photographic documentation for internal/external news purposes in coordination with AAVS as provided for in the Basic Plan.

b. Information Policy:

(1) When the President directs the employment of military forces in civil disturbances:

(a) The Office, Assistant Secretary of Defense (Public Affairs), (OASD(PA)), will provide information direction and guidance at all civil disturbance sites where military forces are employed. This will include designation of ~~Task Force~~ Public Affairs Chiefs who will furnish appropriate advice and guidance to Task Force Commanders.

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*promptly advised*  
(b) On-site Air Force Information Officers will cooperate with and coordinate their information actions with the Task Force Information Chiefs *of the Air Force to coordinate with* SAFOI and will advise AFROI of such actions where AFRES installations are involved.

*USAF*  
(2) Employment of Airlift Forces:

*civil disturbance control*  
(a) Prior to the time the forces arrive in the ob, ~~area~~ no news release will be made. Answers to press inquiries may be authorized within the context of previously issued national news releases or *made available within guidance* made by Department of Defense or higher levels. Queries that cannot be answered within these guidelines will be referred to OASD(PA) or *may be locally answered by the statement of the* ~~Department of Defense~~ *Department of Defense* ~~in accordance with the command or plans concerning the possible employment of military units and resources to augment assigned resources.~~  
*issued* (b) Queries concerning the initial readiness element and airlift units or operations will be referred to OASD(PA) ~~as shown below and airlift units or operations will be referred to OASD(PA) or locally answered by (a) above.~~ *as shown below and airlift units or operations will be referred to OASD(PA) or locally answered by (a) above.*

(c) Release of information on aircraft accidents or incidents that might occur during employment of airlift forces will be handled in accordance with AFR 190-10. SAFOI will be notified, by fastest possible means, of any accident or incident involving airlift aircraft. SAFOI will immediately inform OASD(PA).

c. Assistance Provided to Civil Authorities When Military Forces Are Not Employed. Upon receipt of news media queries regarding requests by local authorities for possible Air Force assistance in connection with potential or actual civil disturbances, information officers will immediately contact SAFOI (Public Information Division) for appropriate guidance which will be provided with minimum delay. OASD(PA) will be advised by SAFOI.

4. RESPONSIBILITIES:

- a. AFRES will be prepared to deploy information augmentation personnel when required to assist subordinate units. Consideration will be given to employment of Reserve information personnel on a standby basis, if required.
- b. Air Force Reserve regions will be prepared to assist AFRES in providing augmentation personnel.
- c. Press escorts will be provided for news media representatives while on Air Force bases.
- d. Formal press centers should not be established unless specifically authorized. Use of room space, tables, chairs, typewriters, and other equipment associated with a press room may be provided when authorized and available.
- e. News media representatives may be allowed freedom of movement provided their activities do not interfere with the execution of the military mission.

f. If an aircraft accident or incident occurs at or adjacent to an employment base, the on-site Air Force Information Officer will be the releasing authority unless otherwise directed by SAPOI or higher authority.

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ANNEX N

COMPTROLLER

1. PURPOSE:

a. Provide comptroller planning guidance.

b. Insure that comptroller personnel establish local procedures to identify and report all costs incurred in connection with civil disturbances.

c. Establish procedures for preparing and administering cash bonds for equipment loaned to civil authorities.

2. REIMBURSABLE AND/OR RECLAIMABLE SUPPORT:

a. Policy:

(1) See Annex M for policy, procedures and authority for the loaning of military resources to civil authority.

(2) Air Force Reserve support provided in accordance with this plan will be on a reimbursable or reclaimable basis and the costs involved will be initially financed from available resources.

(3) Reimbursable costs generally will represent costs that would otherwise not have been incurred: i.e., costs in excess of normal operating expense.

(4) No reimbursement will be claimed for military pay and allowances. When applicable, civilian personnel services will be reimbursable based on direct labor costs plus 29% for accrued leave and fringe benefits, additional hires, and overtime costs.

(5) Loan of protective items will be on a reclaimable basis. Reimbursement will be requested for nonconsumable Air Force property lost, destroyed, or damaged. The amount of reimbursement will be based on the policies outlined in Chapter 5, AFM 177-111.

(6) Travel for personnel employed in support of this plan will be authorized in accordance with Joint Travel Regulations and applicable orders issuing directives.

b. Loan Agreements/Cash Bonds:

(1) In the event a civil disturbance is occurring when a request is made for the loan of USAP materiel and the request is approved, an agreement will be executed with the borrower which will provide:

(a) For the posting of a cash bond in an amount

equivalent to the value of the materiel loaned as a condition precedent to making the loan;

(b) That the cash bond is forfeited in the event the materiel is not returned to Air Force custody within the time period specified in the agreement. Forfeiture of the bond does not constitute a sale of equipment loaned and the borrower will still be required to return the borrowed equipment;

(c) That reimbursement will be made for expendable supplies used;

(d) That the materiel will be returned to Air Force custody within 15 days or upon termination of the disturbance, whichever occurs first. Should the disturbance exceed the 15-day period, the loan agreement may be extended an additional 15 days by the commander providing the materiel. Requests for additional extensions must be referred to HQ USAF for action.

(2) In the event a request is made for the loan of USAF materiel in anticipation of a civil disturbance, approving authorities may approve such a request only when the borrower has initiated procurement action to obtain the items and there is a substantial lead time before the items are delivered. In addition, loan agreements will be executed with the borrower which will provide:

(a) For the posting of a cash bond in an amount equivalent to the value of materiel loaned as a condition precedent to making the loan;

(b) That the cash bond is to be forfeited in the event the materiel is not returned to Air Force custody within the time period specified in the agreement. Forfeiture of the bond will not constitute a sale of equipment loaned and the borrower will still be required to return the borrowed equipment;

(c) For the return of the materiel on or before the date the items on procurement are to be delivered.

(3) Upon receipt of a cash bond, the cash or certified check, will be deposited to Air Force Deposit Fund Account 57x6875 pending determinations of reimbursable costs, if any, due from civil authorities.

c. Billing and Collection:

(1) Upon termination of a GARDEN PLOT operation, including the loan of resources to civil authorities, accounting and finance officers (AFOs) servicing the installation involved will:

(a) Obtain documentation to support billings for services, supplies, and equipment as prescribed

in AFM 177-102 and/or AFM 170-20 (stock fund material). Bills for MAC airlift services will be prepared by MAC. Transportation officers will send documentation for airlift services to MAC for billing preparation.

(b) Prepare formal billings (AF-819/SF-1080) for reimbursable costs and establish accounts receivable in the appropriate accounting records.

(c) Determine if civil authorities have fulfilled the terms of the agreement. Forfeited cash bonds will be transferred to the appropriate receipt/deposit account prescribed in AFM 300-4.

(d) Proceeds from unforfeited cash bonds will be applied to the reimbursable costs due from civil authorities. The balance of the cash bond will be refunded to the civil authorities who posted the bond.

(e) When cash bond proceeds are sufficient and are applied to the payment of reimbursable costs, copies of Air Force bills need not be submitted to the Director of Accounting and Finance (AFRAAF) for forwarding to the Air Force Accounting and Finance Center (AFAFC). However, information concerning amounts billed and paid will be furnished to the Director of Accounting and Finance (AFRAAF).

(f) Unpaid Air Force bills will be submitted to the Director of Accounting and Finance (AFRAAF) for collection.

(2) AFRAAF will consolidate formal billings received from subordinate organizations and submit them to the AFAFC (CFN) within 30 days after termination of the operations. A reconciliation between reimbursable amounts billed and reimbursable actual costs reported will also be furnished with the billings.

(3) The AFAFC (CFN) will submit all Air Force bills in accordance with instructions issued by the Assistant Secretary of Defense (Comptroller) for processing to the authority to be billed.

### 3. REPORTING:

a. All costs incurred in support of GARDEN PLOT will be reported. Costs incurred will be identified in annual financial plans and revisions as costs associated with "GARDEN PLOT." A flash report showing the estimated costs of GARDEN PLOT operations and a follow-on report of actual costs will be submitted in accordance with these instructions:

#### (1) Report of total costs - approximation.

The Office of the Comptroller of each Air Force base that provides resources in a civil disturbance situation is to submit an estimate of total costs so as

to reach the Air Force Accounting and Finance Center AFAPC (CAE), Denver, (copy to the Director of Budget (AFRABF) within 3 working days after the termination of the disturbance. The estimate is expected to be an approximation of the total costs incurred because of the limited time that is available for preparation. The total cost estimate will comprise all base resources used, including military pay and allowances.

(2) Report of total costs - actual.

The Office of the Comptroller of each Air Force base that provides resources in a civil disturbance situation is to submit the total costs incurred to AFAPC (CAE), through normal command channels, within 12 working days after the termination of the disturbance. The total costs will comprise all base resources used, including military pay and allowances. In addition to presenting total costs, the report should separate the total costs into two amounts: (1) those costs which would have been incurred regardless of the situation (normal operating expense), and (2) those costs for which reimbursement will be claimed (costs in excess of normal operating expense). Each report is to be prefaced with the words "GARDEN PLOT" for ready identification.

b. These reports are exempt from RCS control in accordance with paragraph 6.b.(1) of AFR 300-5.

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ANNEX O

SECURITY POLICE

REFERENCES. See Basic Plan

AFR 355-11 - Enforcement of Order at Air Force Installations, Control of Civil Disturbances, and Support of Disaster Relief Operations

1. GENERAL SITUATION:

a. Although the Army is primarily responsible for civil disturbance operations, the Air Force may be called upon to provide logistical and air base staging support to ground forces directed to the objective areas. Concurrently, where civil disturbances are imminent or are simultaneously occurring within objective areas, civil disturbances or other hostile actions could be directed against AFRES bases. Therefore, Security Police units must develop and maintain a fundamental proficiency in civil disturbance/riot control techniques, in addition to maintaining a capability for the protection of on-base resources, facilities, and personnel.

b. Local civil authorities are primarily responsible for maintaining order outside the perimeter of an AF base. Close and continuing coordination with those authorities and the OSI should minimize the chance of an emergency situation arising so suddenly and unexpectedly that no advance preparations can be made.

2. MISSION. To provide Security Police forces:

a. As required to support and assist ground forces during base staging operations.

b. To protect on-base resources, facilities, and personnel and insure the uninterrupted accomplishment of the Air Force mission.

c. To render authorized assistance to civil authorities.

3. EXECUTION:

a. Tasks for AFRES bases:

(1) Insure that all military security police receive the required civil disturbance riot control



training. (Instructional package developed by ATC in May 1968 consisting of 12 hours of training. This course will be given every 6 months for continued proficiency.)

(2) Insure that military augmentation personnel are trained in basic security police duties to assume these duties when security police are combating civil disturbances.

(3) Develop plans and a capability to provide for the protection of AFRES base resources, facilities and personnel to insure the uninterrupted and successful accomplishment of the Air Force mission.

(4) Develop plans and a capability for an on-base transition to emergency security operations to maintain adequate weapon system security on bases possessing aerospace operational resources.

(5) Provide support and assistance to civil disturbance control task forces during base staging and objective area operations by providing for appropriate expansion of traffic and circulation control of all movements of ground units on AFRES bases.

**b. Procedure for Supplementing AFRES Forces:**

(1) Specially trained and equipped Security Police units are maintained in an advanced state of readiness at several Air Force bases. These units are capable of being deployed within 12 hours (6 hours with prior alerting) to other AF bases for the purpose of protecting on-base resources facilities and personnel and insuring uninterrupted accomplishment of the Air Force mission. Such forces may be available for deployment to an AFRES base if it is seriously threatened by a civil disturbance.

(2) In the event that an AFRES base commander believes that there is a serious threat to his installation, and that his available resources are not capable of containing or controlling it, an OPREP-3 report will be submitted in accordance with Annex X without delay. The decision whether to deploy forces in support of an AFRES base will be made at HQ USAF. That decision will be relayed by the AFRES Command Post as soon as it is known.

(3) The force will be redeployed in accordance with HQ USAF instructions when the situation has eased sufficiently that the base security force can maintain control.

**4. LOGISTICS:**

**a. Equipment.** Security Police units will insure that

all riot control associated equipment authorized by TAs 016 and 538 is obtained and available for training and use. TA identified personal equipment items should support 20 percent of the security police authorized strength. Basic munition and chemical agent requirements outlined in Atch 1, AFR 50-22, and paragraph 42, AFM 207-1, should be identified and available.

b. Supply and Resupply of Augmenting Forces. As soon as an AFRES base is notified that an augmenting force of security police is to be deployed, contact will be made with the contributing base. It should be determined, without delay, whether support for equipment possessed by forces to be deployed is supportable at the AFRES base. Equipment of probable deployed forces is in Appendix I, this annex.

5. COMMAND AND CONTROL:

a. The ranking Security Police Officer of an AF Security Police unit deployed for emergency support of an AFRES base will report his force for operational employment to the base commander.

b. Security police augmentees committed to perform law enforcement duties will be under operational control of the Chief, Security Police.

c. Augmentees will not be trained in civil disturbance control techniques, but rather in security police functions such as apprehension and restraint, traffic control, and proper application of force to provide a backup capability for security police which may be committed to civil disturbance control duties.

APPENDICES:

I - Equipment of Deployed Forces

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APPENDIX I

ANNEX O

EQUIPMENT FOR DEPLOYMENT FORCES

RIOT CONTROL ASSOCIATED EQUIPMENT TA-538 - SECURITY AND  
LAW ENFORCEMENT ORGANIZATIONAL EQUIPMENT

<u>FSN</u>	<u>NOMENCLATURE</u>
1005-856-6885	Rifle, Automatic Cal .223/M-16 (When available)
1055-674-1425	Rifle M1/M2 Carbine (Substitute for M-16)
1005-835-9773	Revolver Cal .38 Spl
1095-819-8591	Holster .38 Revolver
6230-681-8570	Flashlight MX994/U, 3 battery
8455-823-7662	Shield Security Police (81XX only)
8465-577-4925	Belt Cotton Webbing
8465-254-8803	Whistle, ball, plastic
8465-641-8551	Club, Policeman's
8405-269-0676	Carrier Club
8465-242-7860	Handcuffs, 2 key Ratchet
1005-716-0944	Bayonet Knife M4 w/o Scabbard (M1-M2 Carbine)
1095-726-5709	Scabbard, Bayonet Knife (M1-M2 Carbine)
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FSN

1005-992-6645

1095-508-0339

8465-890-2014

8465-647-0852

NOMENCLATUREBayonet Knife M7 (For M-16  
when available)Scabbard, Bayonet Knife MPA1  
(For M-16, when available)

Case Ammo Magazine Type M-16

Case Ammo Magazine M-1/M-2  
CarbineTA 016 - PERSONAL AND SPECIAL PURPOSE CLOTHING AND  
EQUIPMENTFSN

8405-823-7265

8465-577-4922

8470-823-7370, Small

71, Medium

72, Large

73, XL

8465-577-4927

6510-201-7455

8465-889-3744

8465-242-7843

8465-577-4926

8415-269-5700

8415-199-5411

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(AFRES 355-10)NOMENCLATURE

Raincoat, Mans, Coated Nylon

Suspenders, Field Pack

Flak Vest, Armor-Body  
Fragmentation Protective

Case First Aid OD

Dressing First Aid Field

Canteen

Cup - Water Canteen

Cover, Canteen

Gloves (leather)

Wool Liner, Gloves

O-I-2

**FSN****NOMENCLATURE**

8415-255-8579

Helmet - Steel

7210-282-7950

Blankets (2)

7340-240-7436

Knife

7340-243-5391

Spoon

7340-243-5391

Fork

7350-242-5110

Pan - Mess Kit

8415-240-2512

OR

8415-753-5793

Liner, Steel Helmet

4240-542-4450

Mask, Protective Field

8415-153-6671

Headband, Steel Helmet

8460-606-8366

Kit Bag Flyers, Nylon -  
Sage Green Type RCU-2/P**NOTE:**

1. The hand gun will be the basic weapon for all supervisory personnel. The basic weapon for all other deployment forces will be the M-16 rifle or M-1/M-2 carbine. All Security Police forces identified for employment in civil disturbance/riot control actions will deploy with basic loads and a three-day resupply of ammunition.
2. Basic clothing requirements will consist of three complete Utility/Field uniforms with jacket, plus the blue raincoat. Yellow rain gear will not be used.

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ANNEX P

STAFF JUDGE ADVOCATE

REFERENCES: Sections 331, 332, 333, and 8500 of Title 10,  
and Section 1385 of Title 18, United States  
Code.

EXPLANATION OF TERMS USED: See Basic Plan.

1. MISSION:

To furnish advice and legal assistance to Air Force commanders in the execution of this civil disturbance control operational plan.

2. DISCUSSION OF LEGAL AUTHORITY:

a. General. The President may use Federal troops to protect Federal property, and as prescribed by statute, to suppress rebellion, execute the laws of the United States, and to suppress insurrection, violence, or unlawful combinations which hinder or impede the execution of state and Federal laws guaranteeing constitutional rights.

b. To Aid State Authorities. When requested by a state legislature or its governor, the President may use Federal troops to suppress insurrection against such state (10 U.S.C. 331).

c. To Enforce Laws of the United States. Whenever the President considers that "unlawful obstructions, combinations, or assemblages, or rebellion" against Federal authority make it impracticable to enforce those Federal laws in a state through ordinary judicial proceedings, he may intervene with existing Federal troops and also call into Federal service the militia of any state for that purpose (10 U.S.C. 332).

d. To Protect Civil Rights. Only when insurrection, domestic violence, unlawful combinations, or conspiracies in a state so hinder or obstruct the execution of laws as to deprive persons of their constitutional rights, privileges, and immunities, or when the course of justice under those laws is impeded and the constituted authorities of the state are unable, fail, or refuse to protect that right, privilege, or immunity, may the President employ the militia and the armed forces to suppress that insurrection, domestic violence, unlawful combinations, or conspiracies (10 U.S.C. 333).

**e. Call of Air National Guard to Active Federal Service.**  
Whenever the President is unable to execute the laws of the United States with the regular forces, he may call any or all of the Air National Guard into active Federal service through the governors concerned (10 U.S.C. 8500).

**3. RESTRICTIONS ON USE OF FEDERAL MILITARY FORCES:**

Posse Comitatus Act (18 U.S.C. 1385) provides that except where expressly authorized by the Constitution or Act of Congress, whoever willfully uses any part of the Army or the Air Force as a posse comitatus or otherwise to execute the laws shall be subject to a fine up to \$10,000 and/or two years' imprisonment.

**NOTE:** This statute does not prohibit the use of Air Force personnel pursuant to the above authority, but is cited to emphasize that explicit constitutional or statutory authority must be invoked before Federal military personnel may be used to assist in enforcement of laws.

**4. STAFF JUDGE ADVOCATE FUNCTION:**

The Staff Judge Advocate nearest the scene of the civil disturbance will furnish legal advice and assistance as required.

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## ANNEX S

### CIVIL ENGINEERING

References: See Basic Plan.

Explanation of Terms Used: See Basic Plan.

Task Organizations: See Basic Plan.

#### 1. GENERAL SITUATION:

a. The specialized equipment, training, and authority of civil engineering forces provides a major potential for assistance to civil authorities in maintaining utility services, leasing real property, fighting fire, and providing temporary shelter for the protection of life and property during civil disturbances. However, due to the sensitive nature of military involvement, support provided civil authorities in connection with civil disturbances must be controlled as prescribed by Annex W.

b. In the case of firefighting assistance, Air Force commanders are authorized to approve or disapprove requests from civil authorities for assistance in fighting fires caused by civil disturbances pursuant with specific legislative authority of preagreements with civil authorities. In each instance, whether assistance is provided or denied, the action taken will be promptly submitted in accordance with Annex X.

c. In those instances which involve the outleasing of air base property, with or without associated utility services, Air Force commanders are authorized to approve or disapprove requests from civil authorities for the temporary use of Air Force real property necessitated by civil disturbances; however, a report of the action taken will be promptly furnished in accordance with Annex X. Similar authority and responsibility is vested in Air Force commanders in regard to the temporary occupancy of Air Force property by military forces and Federal personnel, such as US Marshals. In such cases, it will be assumed that only expedient type improvements would be made and that these could be made by the user. Reimbursement for Air Force costs involved should be provided for in joint use agreements executed under provisions of AR 35-274/AFR 172-3.

2. TASKS. Installation commanders will:

ANNEX S  
(AFRES 355-10)

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a. Predetermine locations for the bivouac of deploying ground forces;

b. Predesignate temporary holding areas for unit equipment and supplies as they are off-loaded from aircraft;

c. Predesignate water supply points, electrical power take-off locations, and other utility support for the bivouac area;

d. Provide for the collection and reporting of costs incurred in support of civil disturbance control forces.

ANNEX W

ASSISTANCE TO CIVIL AUTHORITIES

REFERENCES: See Basic Plan.

EXPLANATION OF TERMS USED: (Also see Basic Plan)

Civil Authority. (For the purpose of requesting military resources.) An individual duly authorized to speak for or on behalf of a city, county, or state government or a law enforcement agency thereof.

Protective Operations. The term "Protective Operations" means the use of USAF facilities by local civil authorities for operations in civil disturbances which do not involve direct contact between civil law enforcement personnel and those creating the civil disturbance. This could include, for example, the temporary use of installation facilities for the operation of a state/local police motor pool; the provision of space for the operation of an emergency civil communications center; the use of facilities to support loud speaker-equipped civilian helicopters; the furnishing of messing and billeting facilities for civil law enforcement personnel; and similar types of operations.

TASK ORGANIZATIONS: See Basic Plan.

1. SITUATION:

AFRES base commanders may receive requests from local civil authorities for the use of USAF resources in connection with potential or actual civil disturbances which are not of such seriousness as to warrant the use of military forces by the President.

2. MISSION:

To outline DOD policy and establish procedures for authorizing and providing USAF resources to civil authorities in civil disturbance situations (potential or actual).

3. POLICY AND PROCEDURES:

a. Basic Policy:

(1) The loan of military resources to civil authorities is intended to be a temporary measure to assist civil authorities meet an urgent need which cannot be satisfied from available civil resources in the event of an actual or threatened civil disturbance condition.

(2) In those cases where requests received from civil authorities are not time urgent, installation

commanders will encourage the use of local or state resources rather than USAF resources.

(3) Requests from civil authorities for resources received by non-military DOD agencies (Defense Supply Agency, Defense Communications Agency, Defense Atomic Support Agency, Defense Intelligence Agency) may be referred to an AFRES commander. In such a case, the request will be handled as though it had been received directly from civil authorities.

b. Loan Agreements:

(1) In the event a civil disturbance is occurring when a request is made for the loan of USAF materiel and the request is approved in accordance with paragraph 3c, an agreement will be executed with the borrower which will provide for:

(a) Posting of a cash bond in an amount equivalent to the value of the materiel loaned as a condition precedent to making the loan;

(b) Forfeiture of that bond in the event that the materiel is not returned to Air Force custody within the specified time period. Forfeiture of the bond does not constitute a sale of the equipment and its return will still be required;

(c) Reimbursement for expendable supplies used;

(d) Return of borrowed equipment to Air Force custody within 15 days or upon termination of the disturbance, whichever occurs first. The commander providing the materiel is authorized to grant one extension of not more than 15 days. Requests for additional extensions should disturbances continue must be referred to HQ USAF for action.

(2) In the event a request is made for the loan of USAF materiel in anticipation of a civil disturbance, approving authorities as specified by paragraph 3c, may approve such a request only when the borrower has initiated procurement action to obtain the items and there is a substantial lead time before the items are delivered. Loan agreements with the borrower will contain the same provision as in (1) above, except that the return date is to be on or before the delivery date of the items on procurement. No extensions will be granted.

(3) See Annex N for detailed instructions regarding loan agreements and cash bonds.

c. Approval Procedures/Authority:

(1) All requests from local civil authorities will be promptly referred to the installation commander for approval/denial action as prescribed below:

(a) GROUP ONE RESOURCES. Military personnel arms, ammunition, ~~task~~-automotive equipment, and aircraft.

1. Requests for GROUP ONE resources may be denied, but not approved, by the base commander. Requests will be granted only with the personal approval of the DOD Executive Agent, or, when designated for that purpose, the Undersecretary of the Army.

2. All requests for GROUP ONE resources will be reported immediately to the HQ USAF Command Post and be promptly followed by a record report in accordance with Appendix I, Annex X.

(b) GROUP TWO RESOURCES. Military equipment of an offensive nature not included in GROUP ONE, such as riot control agents and concertina wire.

1. Requests for GROUP TWO resources may be denied, but not approved, by the base commander. Requests will be granted only with the personal approval of the Executive Agent, or when designated by him for that purpose.

a. The Undersecretary of the Army;

b. A Task Force Commander employed at an objective area during a civil disturbance;

c. A commander, in the event of a civil disturbance, specifically designated to implement a civil disturbance control plan approved by the Executive Agent.

2. All requests for GROUP TWO resources will be reported immediately to the HQ USAF Command Post, and be followed promptly by a record report in accordance with Appendix I, Annex X.

(c) GROUP THREE RESOURCES. Firefighting equipment, equipment of a protective nature (such as masks, helmets, armored vests), other equipment not included in GROUP ONE or TWO (such as clothing, communications equipment, or search lights) and the use of Air Force facilities for protective operations.

1. Requests for GROUP THREE resources may be granted or denied by AFRES base commanders.

2. Action taken on requests for GROUP THREE resources will be reported promptly in accordance with Appendix I, Annex X.

Headquarters AFRES  
Robins AFB, GA 31093  
15 November 1968

ANNEX X  
REPORTING

REFERENCES:

AFM 55-11 - The Air Force Operational Reporting System, and AFRES Supplements 1 and 2 thereto.

EXPLANATION OF TERMS USED: See Basic Plan.

1. GENERAL:

This annex prescribes operational and special reporting requirements for GARDEN PLOT operations. Special uses and certain adjustments of standard reports are established for these operations. Reports required herein which are not assigned a Reports Control Symbol (RCS) are exempt from RCS control in accordance with paragraph 6b(1), AFR 300-5, and are authorized for electrical transmission during MINIMIZE. All voice and record copy reports submitted pursuant to this annex will be identified by inclusion of the nickname "GARDEN PLOT" in the report identification line.

2. STANDARD OPERATIONAL REPORTS. The provisions of AFM 55-11, as supplemented, will apply to GARDEN PLOT operations as follows:

a. "Operations Planned Activity Reports," as prescribed by Chapter 5, are not required.

b. "Operations Current Activity Reports," as prescribed by Chapter 6, are required as follows:

(1) "Operation(s) Event/Incident Reports" (OPREP-3) will be submitted as prescribed by Appendix I, this annex.

(2) "Liaison Officers Situation Reports" (SITREP) will be submitted as prescribed by Appendix II, this annex.

(3) "AFRES Base Commanders Reports" (SITREP) will be submitted as prescribed by Appendix II, this annex.

(4) "Operation(s) Start Report (OPREP-2)," "Operation(s) Stop Reports (OPREP-4)," and "Deployment Summary Reports" (DEPSUM II) are not required for GARDEN PLOT operations.

ANNEX X  
(AFRES 355-10)

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APPENDICES:  
I - OPREP-3  
II - SITREP

Headquarters AFRES  
Robins AFB, GA 31093  
15 November 1968

APPENDIX I

ANNEX X

OPERATIONAL EVENT/INCIDENT REPORT

(OPREP-3)

1. In addition to normal uses as specified in Chapter 6, AFM 55-11, as supplemented, the OPREP-3 is required for the following special purposes:

a. Events/incidents related to civil disturbances, actual or probable which involve or may involve an AFRES base or a key industrial facility in the vicinity of that base, in which the Air Force has an interest will be reported immediately by voice under Rule 19. Record copy reports will be submitted under this rule only when specifically requested by the USAF Command Post.

(1) If circumstances indicate the probability that available security police forces will be (or are) unable to protect Air Force facilities and personnel, that fact will be reported and a specific request made for reinforcements. Such a request will be as complete in detail as is possible, to enable HQ USAF to determine quickly whether to deploy augmenting forces from another Air Force base.

(2) It must be recognized that reaction time of deployed forces may be as long as 12 hours from time of alerting. Therefore, an early assessment of probable need and expeditious reporting is essential.

b. Reporting requests for assistance received from civil authorities for GROUP ONE, TWO, or THREE resources (see Annex W) in accordance with Rule 6, Event/Incident Report (JOPREP JIFFY BEELINE) and paragraph 2, below.

2. Each request for:

a. GROUP ONE and GROUP TWO resources will be reported immediately by voice. The voice report will be followed by a record JOPREP JIFFY message (Immediate Precedence), in the format prescribed by paragraph 3 below.

b. GROUP THREE resources will be reported by a record copy JOPREP JIFFY message (Immediate Precedence),

in the format indicated by paragraph 3 below. Unless warranted by special circumstances, requests for GROUP THREE resources will not be reported by telephone.

3. JOPREP JIFFY Message (OPREP-3) format for reporting requests for assistance from civil authorities:

"CLASSIFICATION/JOPREP JIFFY/UNIT/GARDEN PLOT/OPREP-3  
BEELINE Time/Date/Group 2. Reference JOPREP JIFFY BEELINE  
as of (Time Date Group). GROUP ONE or GROUP TWO or GROUP  
THREE (as appropriate) Resources Request."

- a. (Place (city, town, village, county) of the actual or anticipated civil disturbance.)
- b. (Name and title of requesting civil official.)
- c. (Date-time-group (ZULU) request for assistance was received.)
- d. (Scope of the civil disturbance, existing at the time of the request.)
- e. (Type and quantity of assistance requested.)
- f. (Purpose for which assistance was requested.)
- g. (Anticipated impact on local community relations resulting from approval/disapproval of the request.)
- h. (Anticipated duration the assistance will be required.)
- i. (Statement as to whether the request was granted or refused. Provide name, rank, position, and telephone number of individual making the decision.)
- j. (Reasons for refusing or referring the request to higher headquarters.)
- k. (If request referred to higher headquarters, provide recommendations and comments as to approval or denial based upon knowledge of facts at hand.)
- l. (Furnish information on emergency fire-fighting assistance, requested/provided in a civil disturbance situation.) (The information furnished in this report in no way abrogates reporting requirements of AFR 92-2.)
- m. (Other pertinent information.) (e.g., effect on ability to perform assigned mission. If mission adversely effected, state extent and duration.)
- n. (Provide information regarding the posting of the cash bond for the material requested. If legal authority does not exist or funds are not available to local authorities for posting a cash bond, a recommendation for waiver of the cash bond requirement may be made.

Headquarters AFRES  
Robins AFB, GA 31093  
15 November 1968

APPENDIX II

ANNEX X

OPERATION REPORT (SITREP)

1. A special report will be submitted by the senior officer of each AFRES Liaison Officer team. This report will be patterned after the SITREP described in Chapter 6, AFM 55-11. It will be in narrative form and will cover the highlights of Air Force Reserve participation in the operation; significant problems encountered and the adequacy of their solution; command relationships including those with the Air Force Liaison Officer, the ALCE commander, base authorities, etc. This is a "Lessons Learned" type of report and will include as appropriate, recommended revisions to this plan. Particular attention in this report will be given to airlift lessons learned, problem areas encountered, and recommendations for improved participation/utilization of Reserve forces in GARDEN PLOT operations in the future.
2. In the event that an AFRES base is involved as an on-load/off-load base, a staging base, or objective area base, a similar report will be submitted by the base commander. His report will cover applicable items in 1, above, and in addition, will report on relationships with the Task Force Commander and with civil authorities as well as any other points considered relevant.
3. Reports will be submitted through channels to arrive at HQ AFRES (AFRODC) no later than 21 days after termination of the operation. These reports are in addition to other reports required. In the interests of clarity and completeness, they may include extract portions of any such other reports.



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